

Madison River TMDL Project

Watershed Advisory Group Meeting

September 14, 2016

Ennis



Meeting Purpose

Meet with Madison River Watershed Advisory Group to provide and discuss total maximum daily load (TMDL) project information for the Madison River and its tributaries



South Fork Madison River

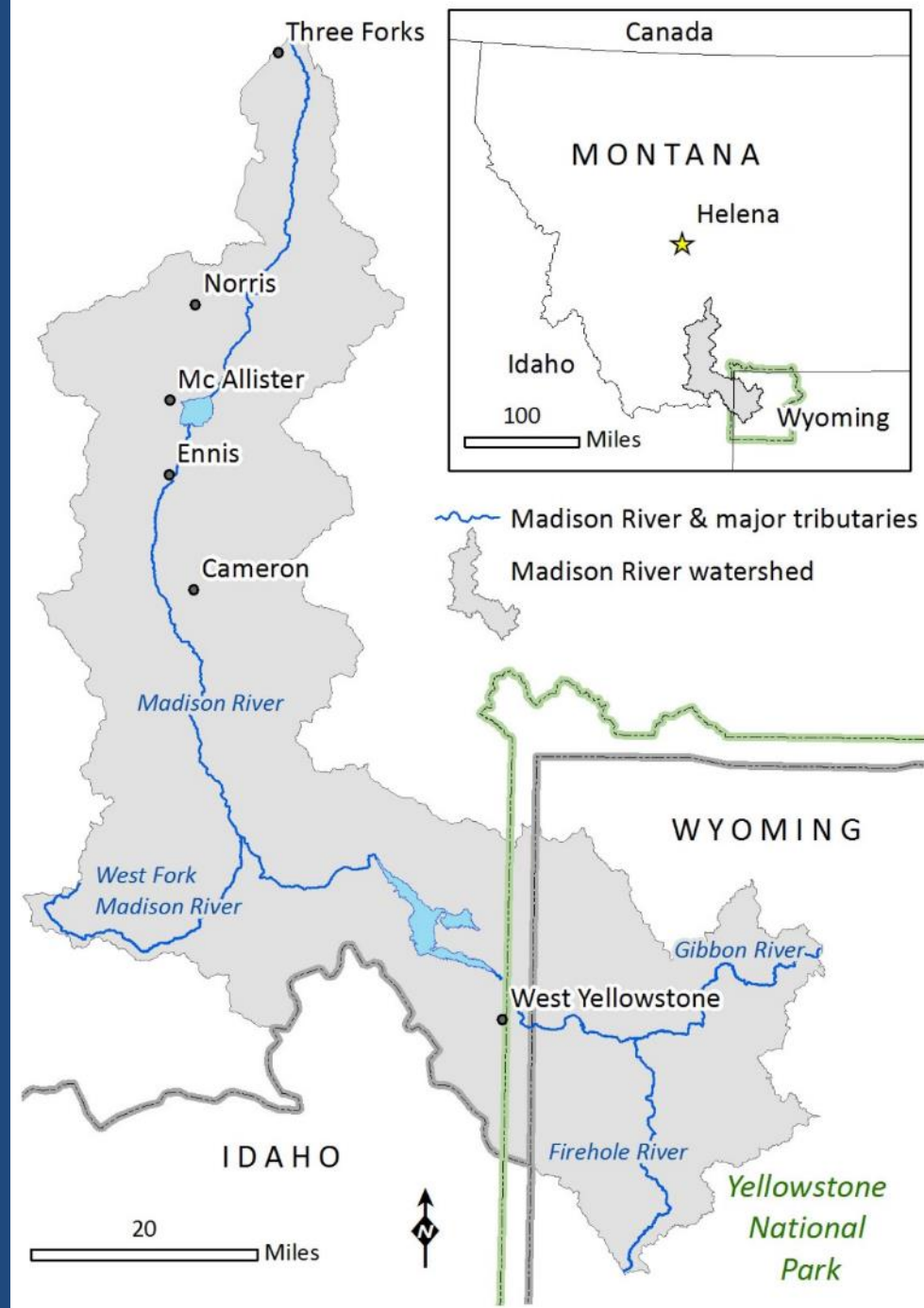
Role of the Watershed Advisory Group

- DEQ relies on input from those who live and work in our project areas to improve the quality of our work
- State law requires DEQ to consult with local CDs and representatives from various interest groups during the TMDL development process
- Participation is at your discretion
- Provide comments on information in this presentation and in the draft document

Presentation Outline

- Project Overview
- Water Quality Planning Process
- Total Maximum Daily Load Development Process
- Nutrient and *E. coli* Data and Sources
- Metal Data and Sources
- Sediment and Temperature Data and Sources
- Watershed Restoration Planning
- Next Steps

Project Location



Why the Madison River Watershed

- Important economic resource (fishing, tourism, ranching)
- Very active watershed group with interest in water quality protection and TMDL implementation
- Local water quality monitoring program already in place
- DEQ monitoring and water quality assessments completed



Jack Creek bank restoration

Project Goals

- Develop nutrient, pathogen, metal, sediment, and temperature TMDLs
- Provide information that will help protect water quality in the Madison River watershed
- Provide water quality restoration suggestions



Water Quality Planning Process

- Identify appropriate water quality standards
- Evaluate water quality relative to the standards
- Characterize the problems and develop solutions (Current Project Phase)
 - Often involves total maximum daily load (TMDL) development
- Water quality restoration and protection

Water Quality Planning Process – Water Quality Standards

Water Quality Standards

- Numeric (numbers) or narrative (description)
- Protect designated water quality uses for the Madison River watershed



Agriculture:
Irrigation



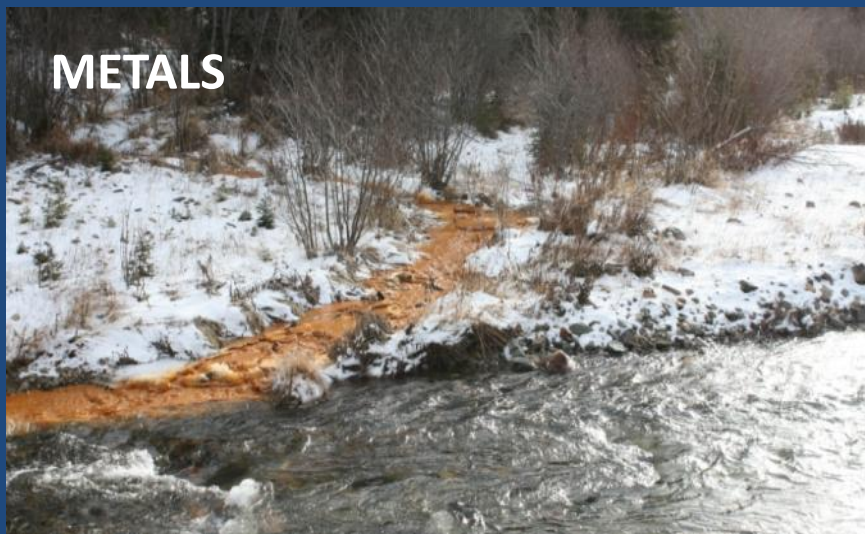
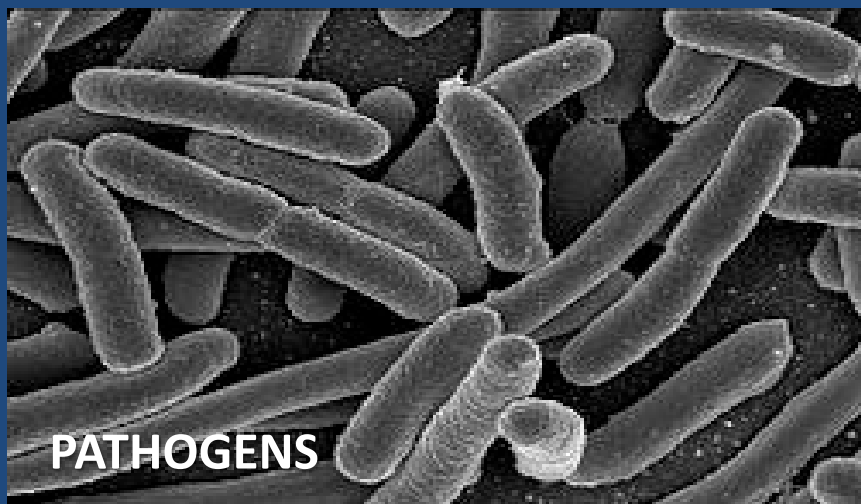
Aquatic Life:
Cold Water Fish



Drinking Water

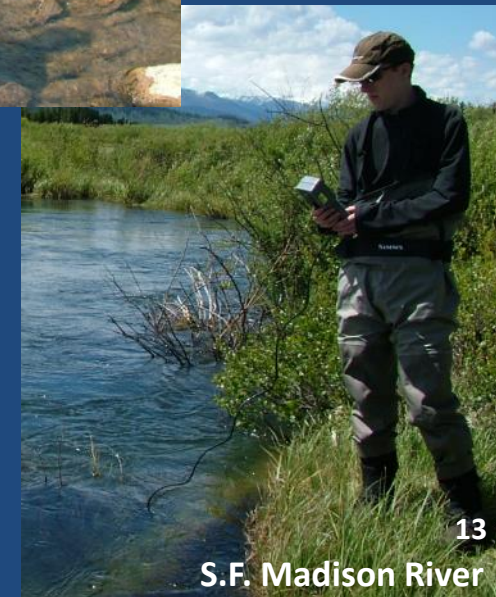
Water Quality Planning Process – Analyze Water Quality & Compare to Standards

Pollutants Evaluated in this Project



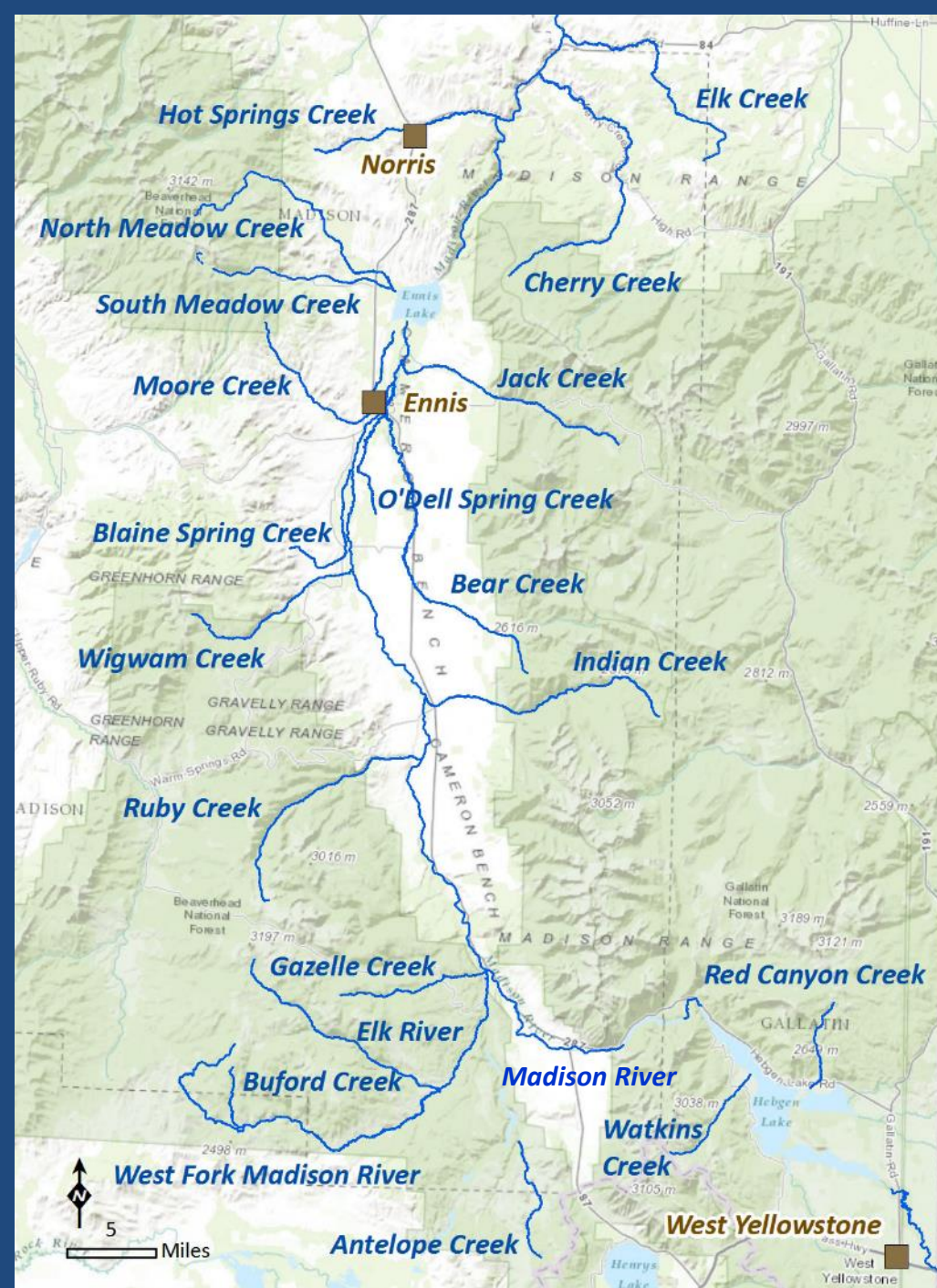
Water Quality Sampling

- If a waterbody is not meeting a water quality standard, then it is impaired for one or more causes
- Information is tracked via an impaired waters list that includes the waterbody – pollutant impairment causes that require TMDL development (the 303(d) list)

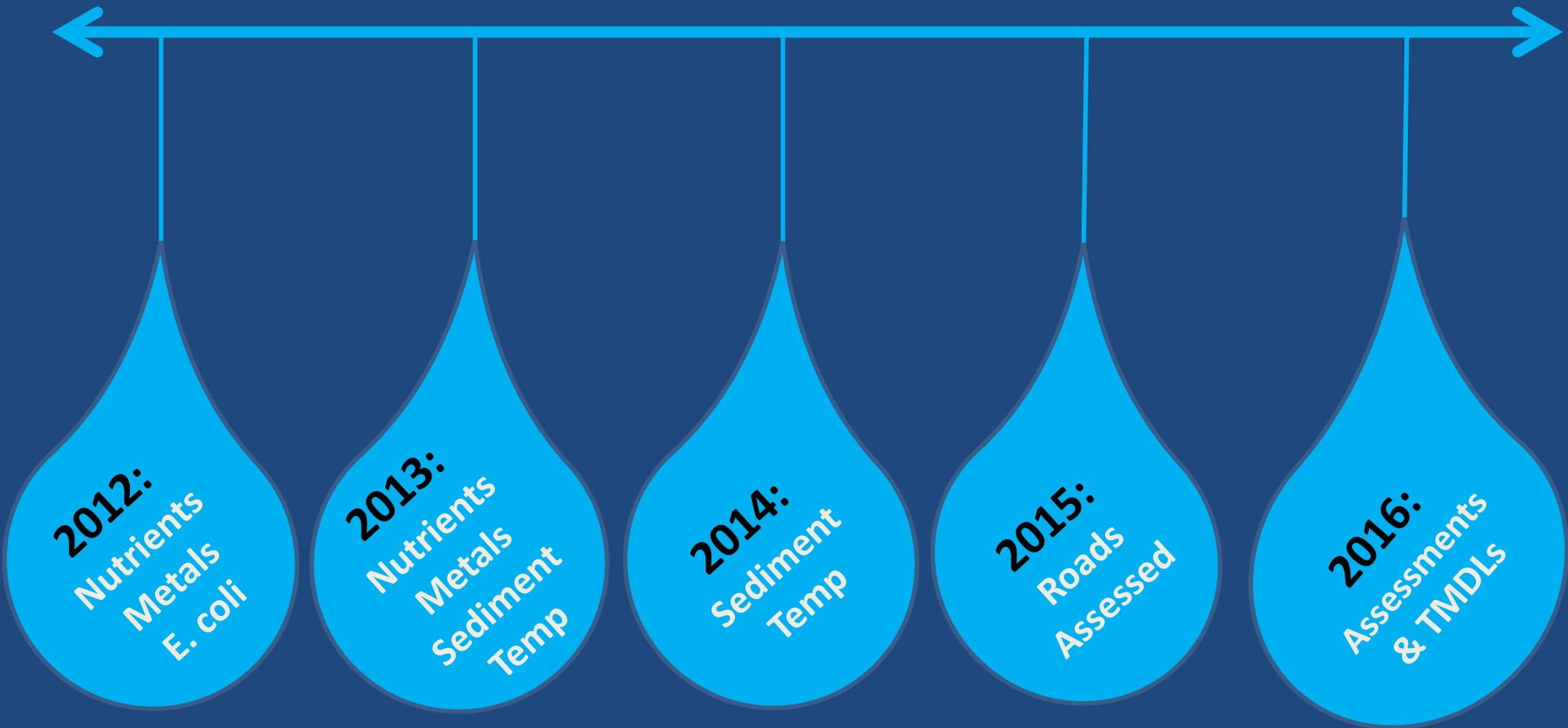


Sampled Streams

- Madison River
- 21 Tributaries
- Ennis Lake



Water Quality Sampling: Madison Project History



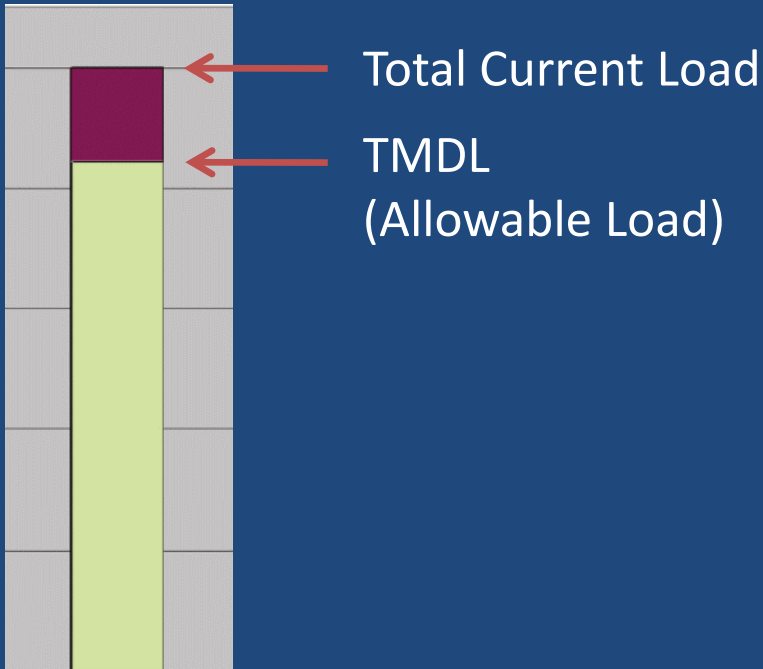
Sampling Results

- 5 waters evaluated with no impairment causes identified
- 27 impairment causes removed from impaired waters list
- 50% of streams evaluated for nutrients show no excess nutrient problem
- 20% of streams evaluated for sediment and aquatic habitat conditions show no excess sediment problem
- 34 pollutant impairment causes undergoing TMDL development

Water Quality Planning Process – TMDL Development

What is a TMDL?

Total Maximum Daily Load is the amount of a pollutant that a waterbody (stream or lake) can receive from all sources and still meet water quality standards



Basic TMDL Facts

- TMDLs are written for pollutant causes of impairment consistent with Montana state law and federal Clean Water Act requirements
- A waterbody may have multiple pollutant impairment causes & therefore multiple TMDLs

Montana Code Annotated 2015

TITLE 75. ENVIRONMENTAL PROTECTION
CHAPTER 5. WATER QUALITY

Part 7. Water Quality Assessment

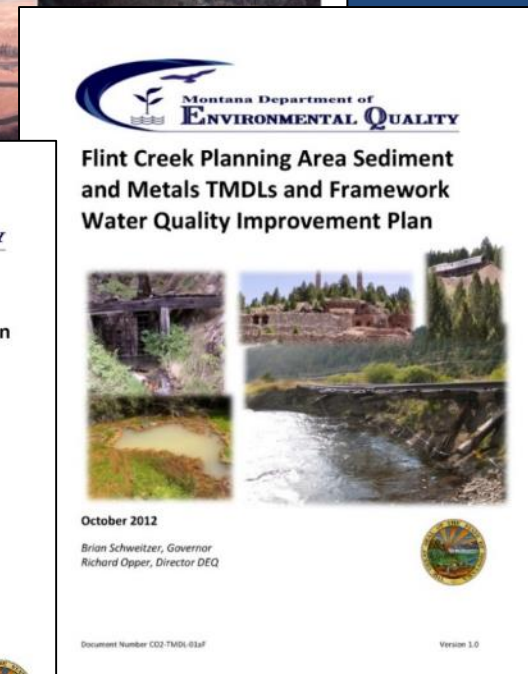
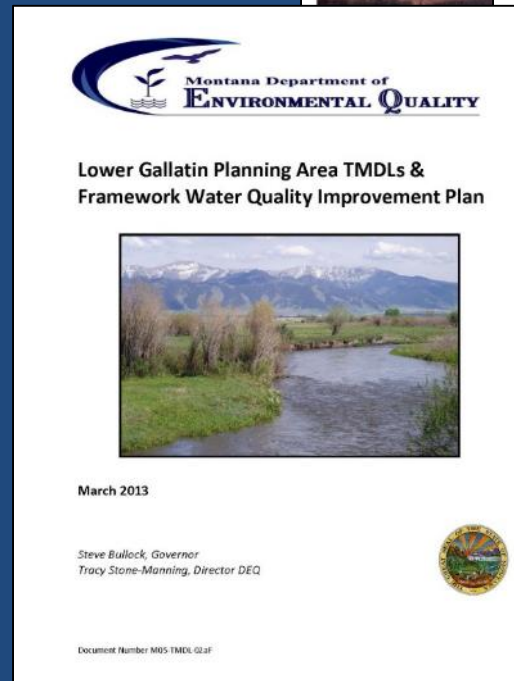
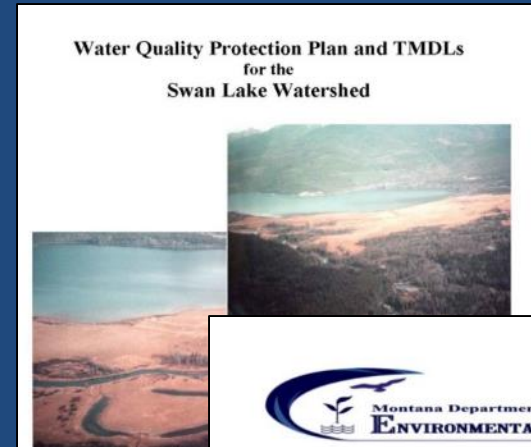
Why Do We Need TMDLs?

- Addresses cumulative impacts
- Incorporates multiple source types, both regulated and non-regulated
- Guides future restoration work and prioritization for projects



Montana TMDL Program History

- More than 1,400 approved TMDLs (1998 – present)
- Over 70 completed TMDL documents
- Most apply to watersheds in western Montana



Madison River Watershed TMDL Development Steps

1. Defining the TMDL water quality target
2. Defining the TMDL (allowable loading rate)
3. Determining sources of pollutant loading
4. Determining the TMDL allocations



1. Defining the TMDL Water Quality Target

- TMDL targets represent conditions where the applicable water quality standards are achieved
- Where a numeric standard exists, the numeric standard typically becomes the target
- Where only narrative standards exist, DEQ develops targets that translate the standard



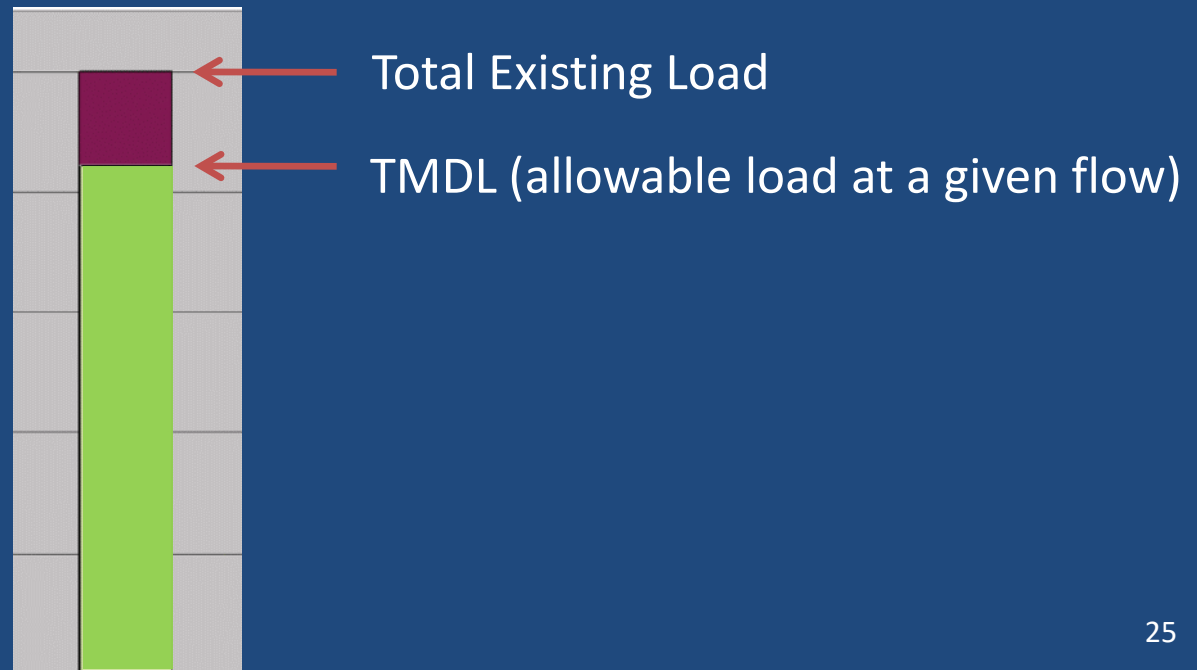
2. Defining the TMDL

- Varies by pollutant type
- For some pollutants, the TMDL can be determined using the target concentration and stream flow

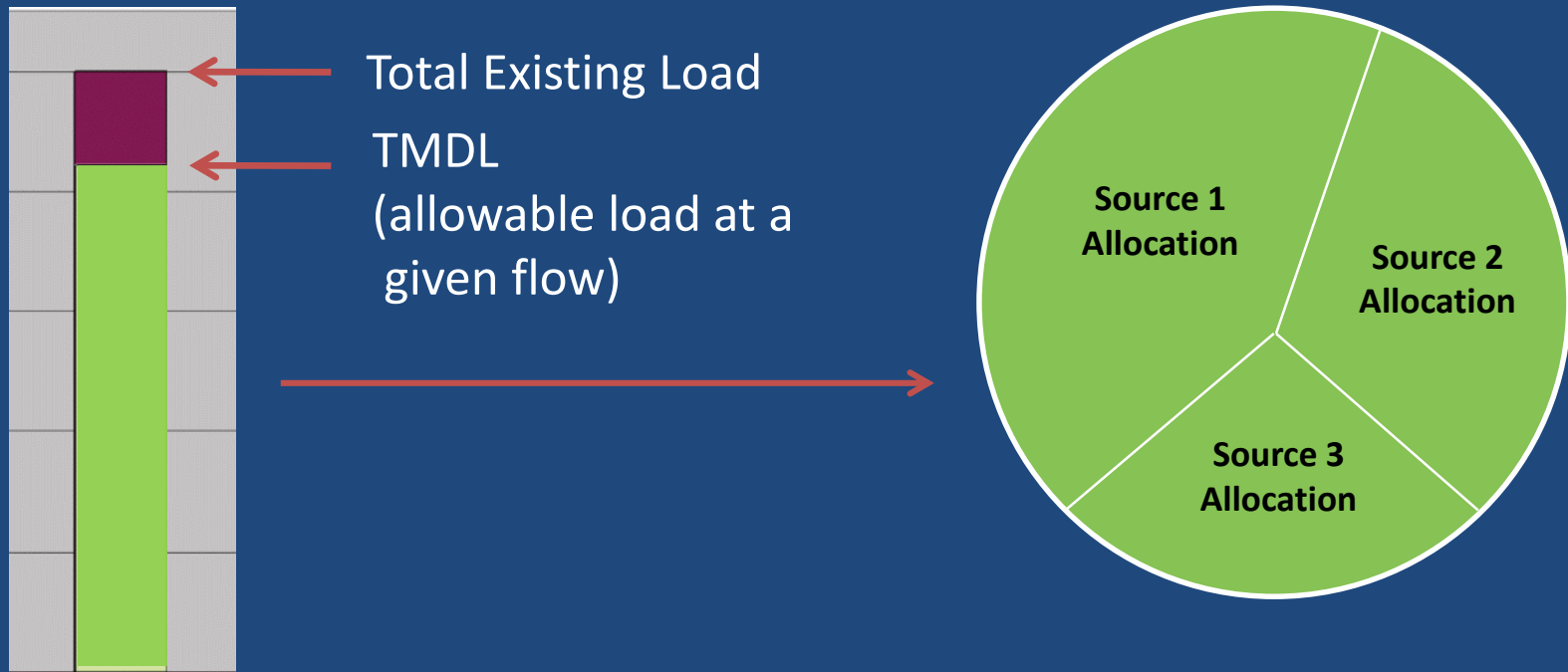
$$\text{TMDL (lb/day)} = (\text{Stream flow}) \times (\text{target concentration}) \times (\text{conversion factor})$$

3. Sources of Pollutant Loading

- Where is the total existing load coming from?
- What are the sources of the elevated loading?



4. TMDL Allocations: Conceptual Diagram



TMDL Allocations: Implementation

- TMDL allocations to non-regulated sources, such as agricultural and water management practices, are predominately based on voluntary landowner actions
- TMDL allocations can require changes to discharge limits for permitted facilities, although not the case for this project

Water Quality & Fish Habitat Improvement Activities

- Most watersheds where TMDL development is initiated already have a history of landowner water quality (& fish habitat) improvement
- We are interested in identifying these as part of this project



JACK CREEK BIOENGINEERING PROJECT

Questions?



A photograph of a shallow, rocky stream bed. The water is clear, revealing a bed of brown and grey rocks of various sizes. Green algae or moss is growing on many of the rocks. Small ripples and reflections of light are visible on the water's surface. The overall scene is a natural, somewhat murky aquatic environment.

Madison Watershed Nutrient TMDLs

Problems with Excess Nutrients

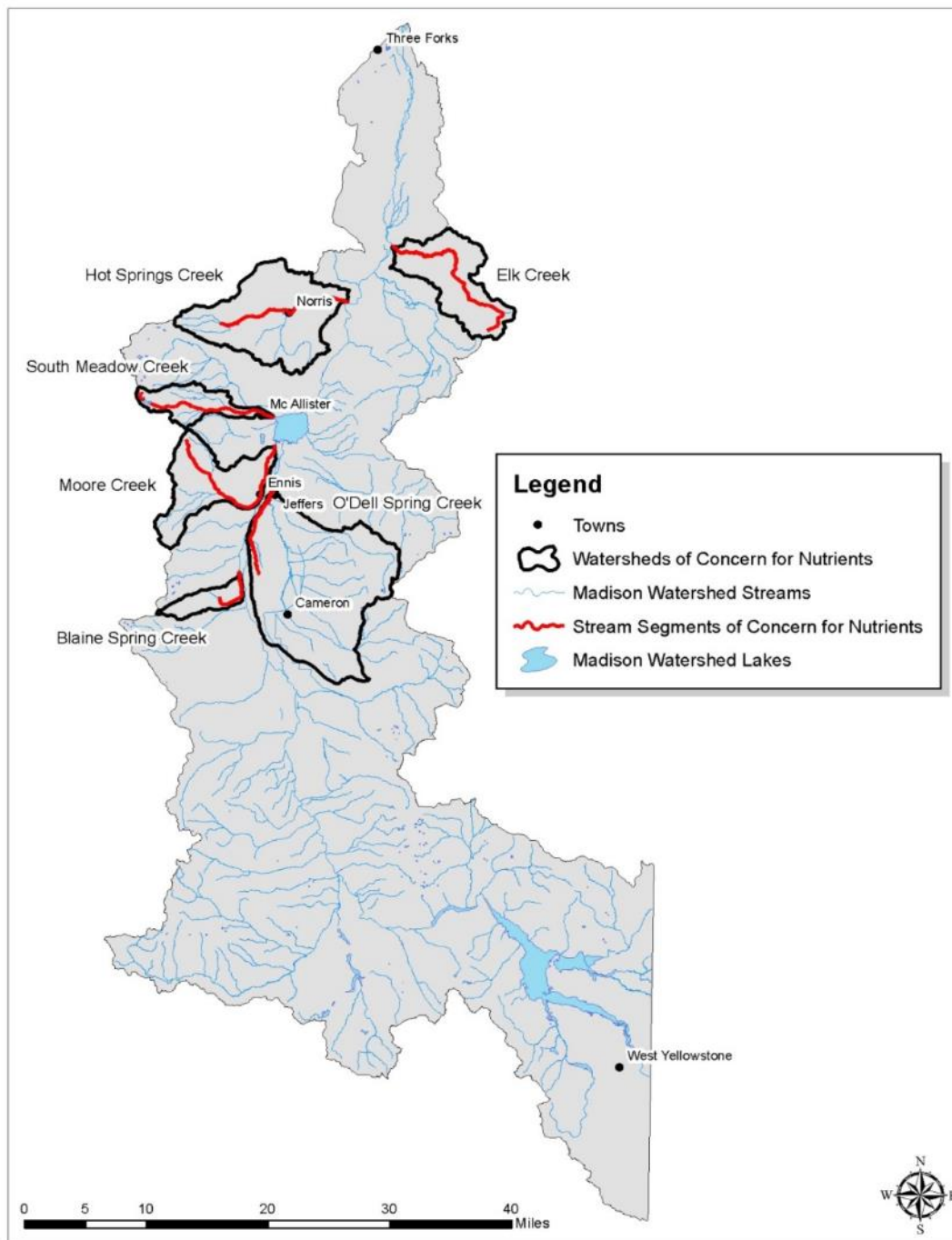
- Excess nitrogen and phosphorus in a waterbody can cause:
 - Nuisance algal growth affecting recreational uses and infrastructure
 - Depletion of dissolved oxygen
 - Harm to fish and aquatic life
 - Shifts in fish and macroinvertebrate communities
 - Blue baby syndrome in infants by inhibiting normal hemoglobin function.



Hot Springs Creek

Nutrient Waterbodies of Concern

Stream Segment	Nutrient Related Impairments
Blaine Spring Creek	TN, excess algal growth
Elk Creek	TN, NO ₃ +NO ₂ , TP
Hot Springs Creek	TN, TP
Moore Creek	TN, TP
O'Dell Spring Creek	TN
South Meadow Creek	TN, TP, Chlorophyll- <i>a</i>



Water Quality Targets

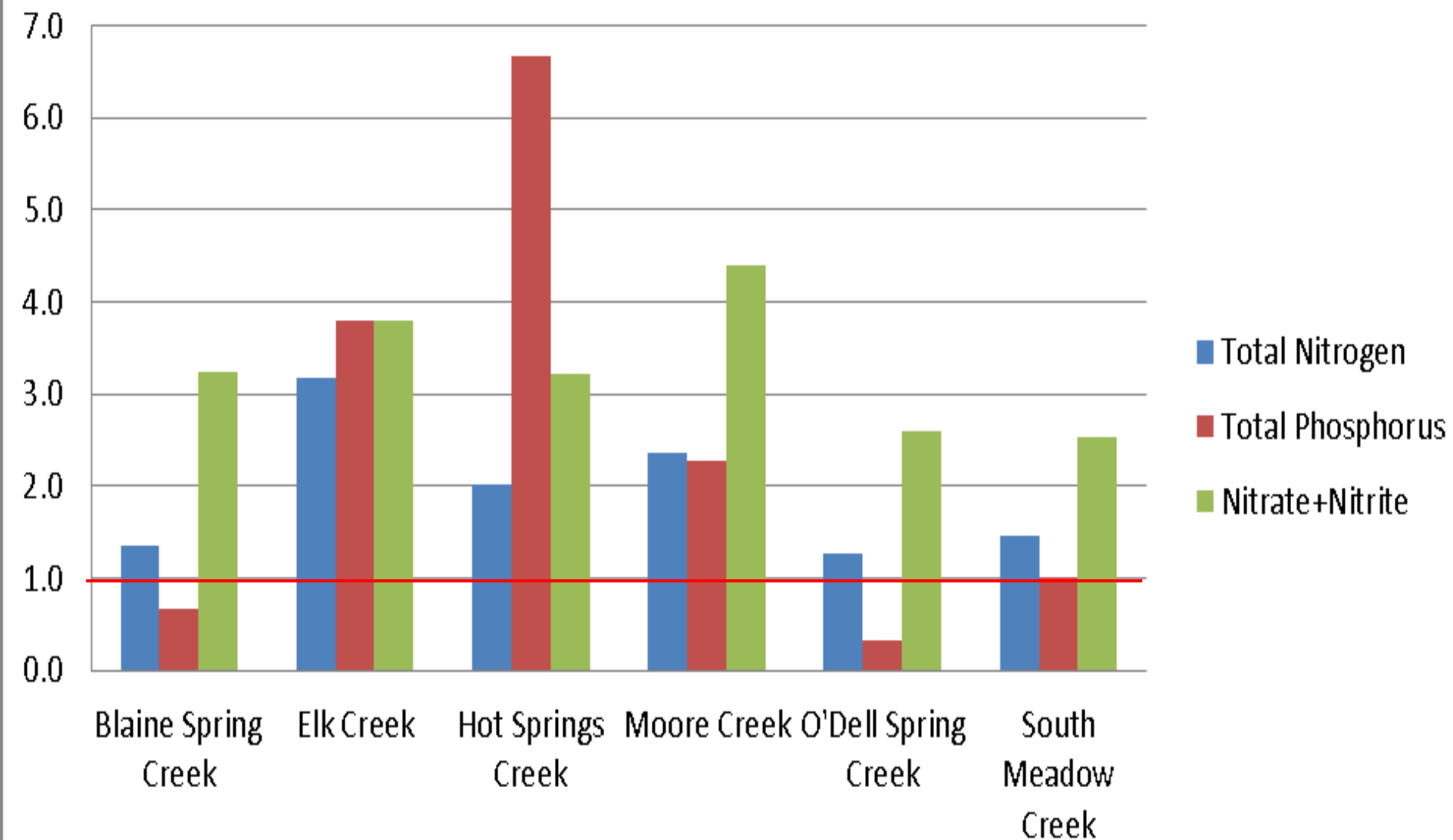
- Nutrient targets are determined by ecoregion
- Nutrient targets are seasonal (July 1 to September 30)

Parameter	Middle Rockies Level III Ecoregion Target Value
Nitrate+Nitrite (NO_3+NO_2)	≤ 0.100 mg/L
Total Nitrogen (TN)	≤ 0.300 mg/L
Total Phosphorus (TP)	≤ 0.030 mg/L
Chlorophyll-a	≤ 125 mg/m ²
Ash Free Dry Mass (AFDM)	≤ 35 g/m ²
Hilsenhoff's Biotic Index (HBI)	< 4.0

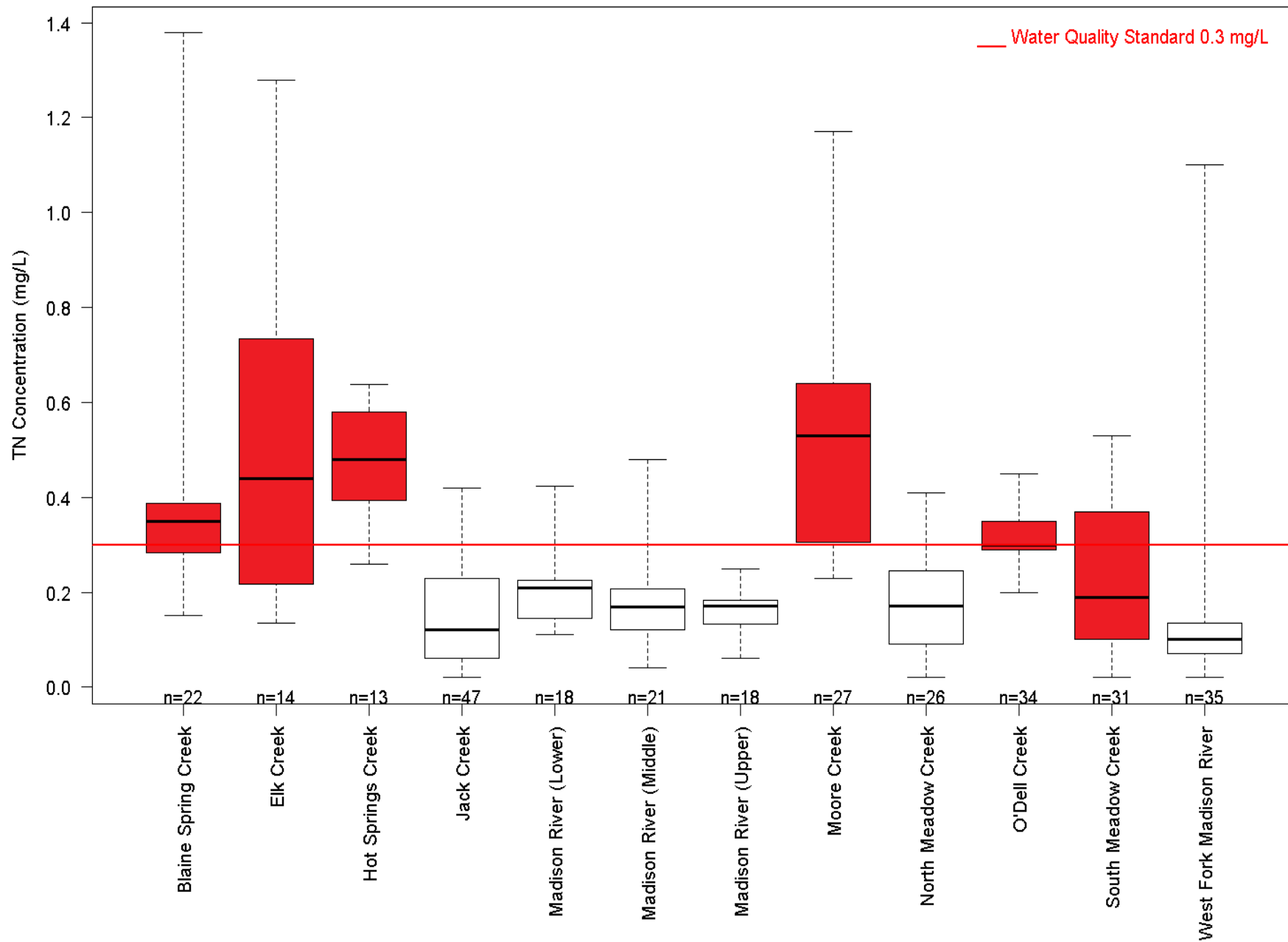
Nutrient Target Exceedance Ratio by Waterbody and Pollutant

<1 = Meeting Target

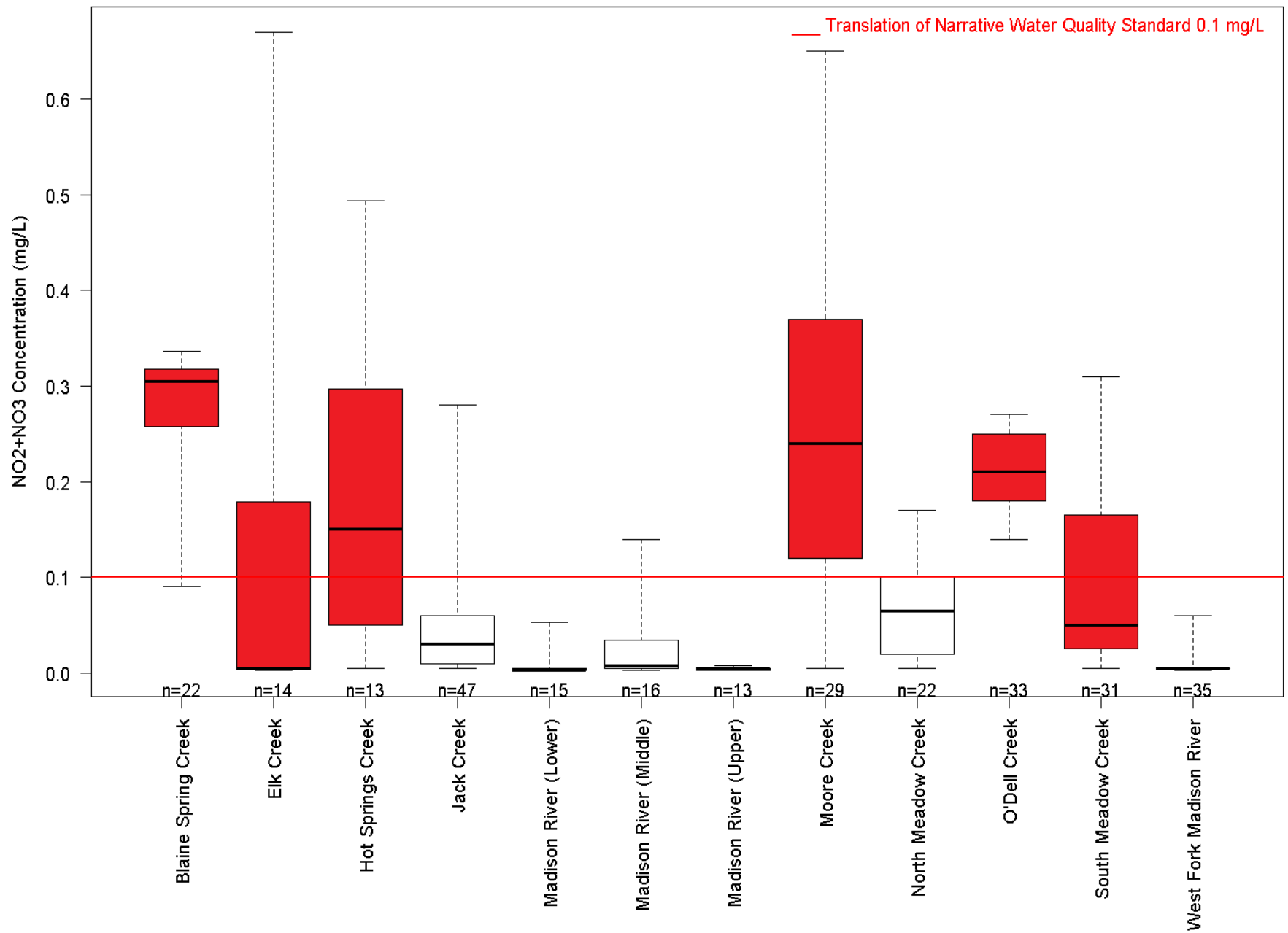
>1 = Exceeding Target



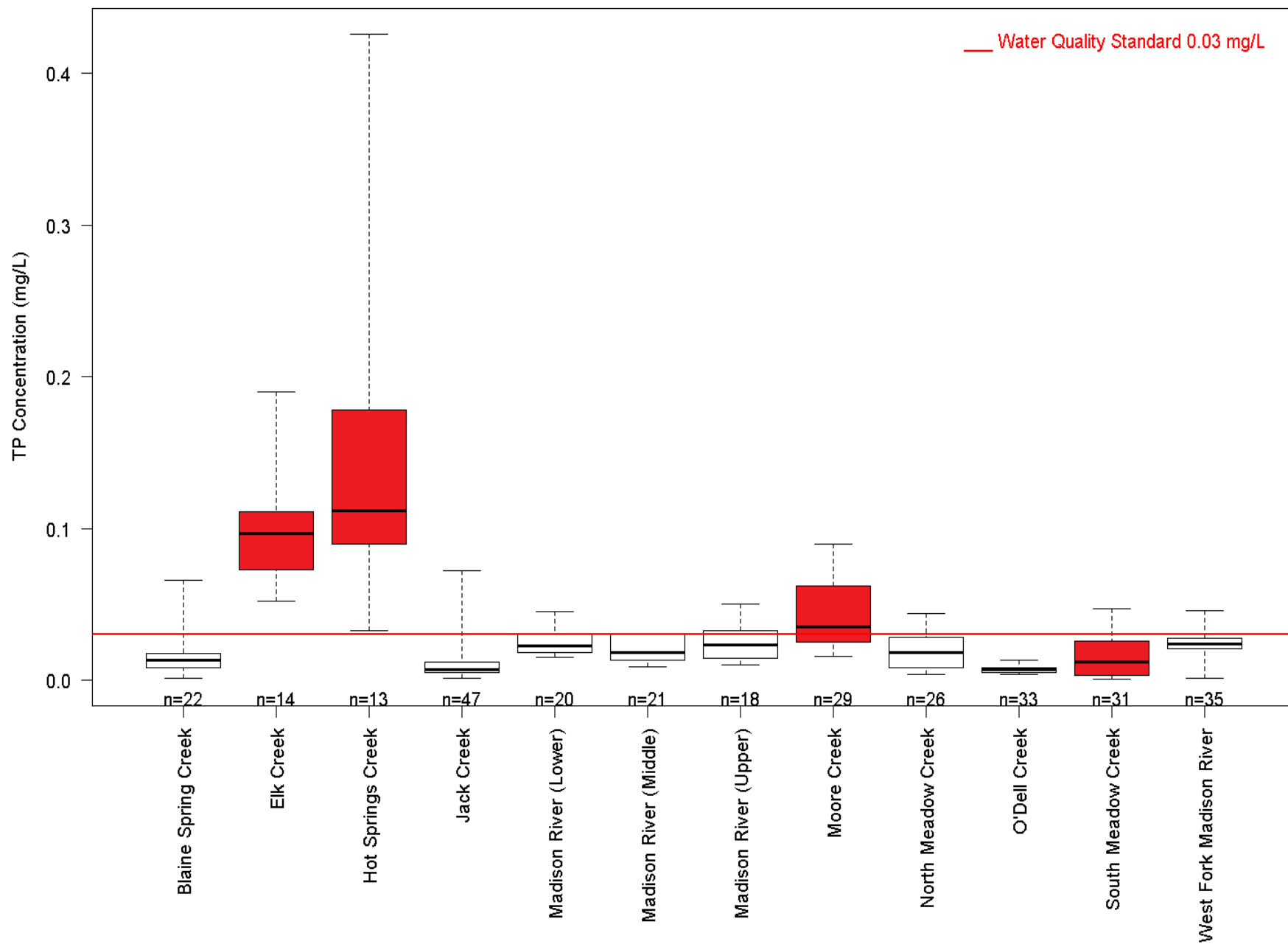
Total Nitrogen Concentrations by Waterbody



Total Nitrite+Nitrate as N (NO₂+NO₃) Concentrations by Waterbody



Total Phosphorus Concentrations by Waterbody



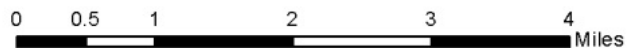
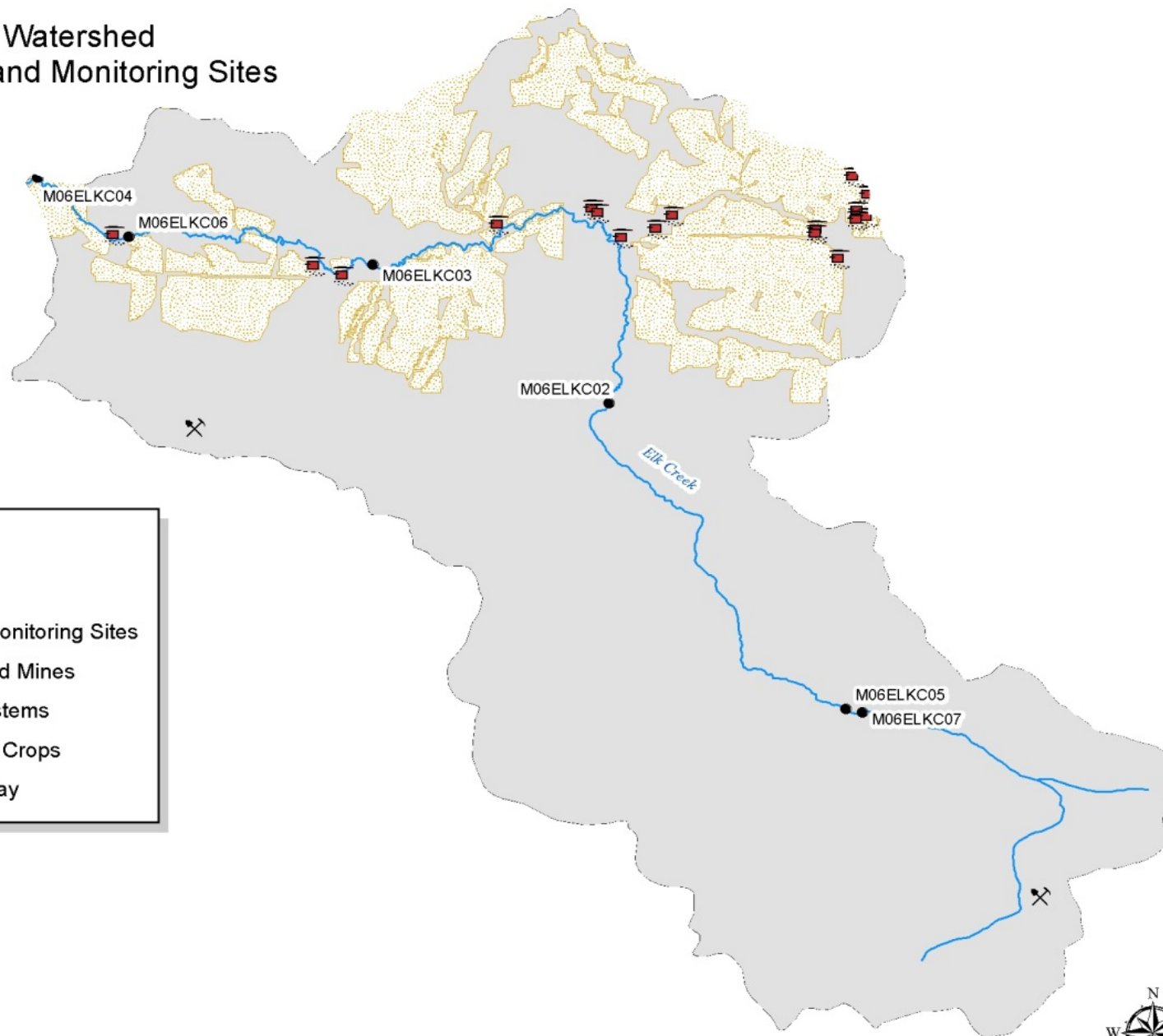
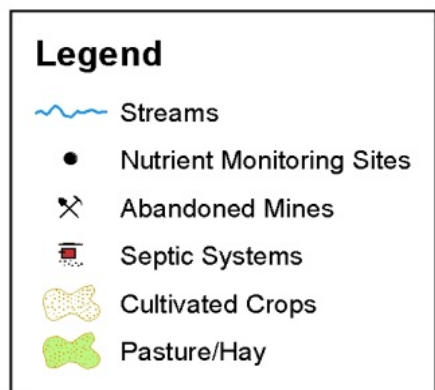
Source Assessment

- Source assessment characterizes the type, magnitude, and distribution of sources contributing to nutrient loading
- Source assessment includes:
 - Water quality data (2007-2016)
 - Aerial photos
 - GIS analysis
 - On the ground observations
 - Literature reviews

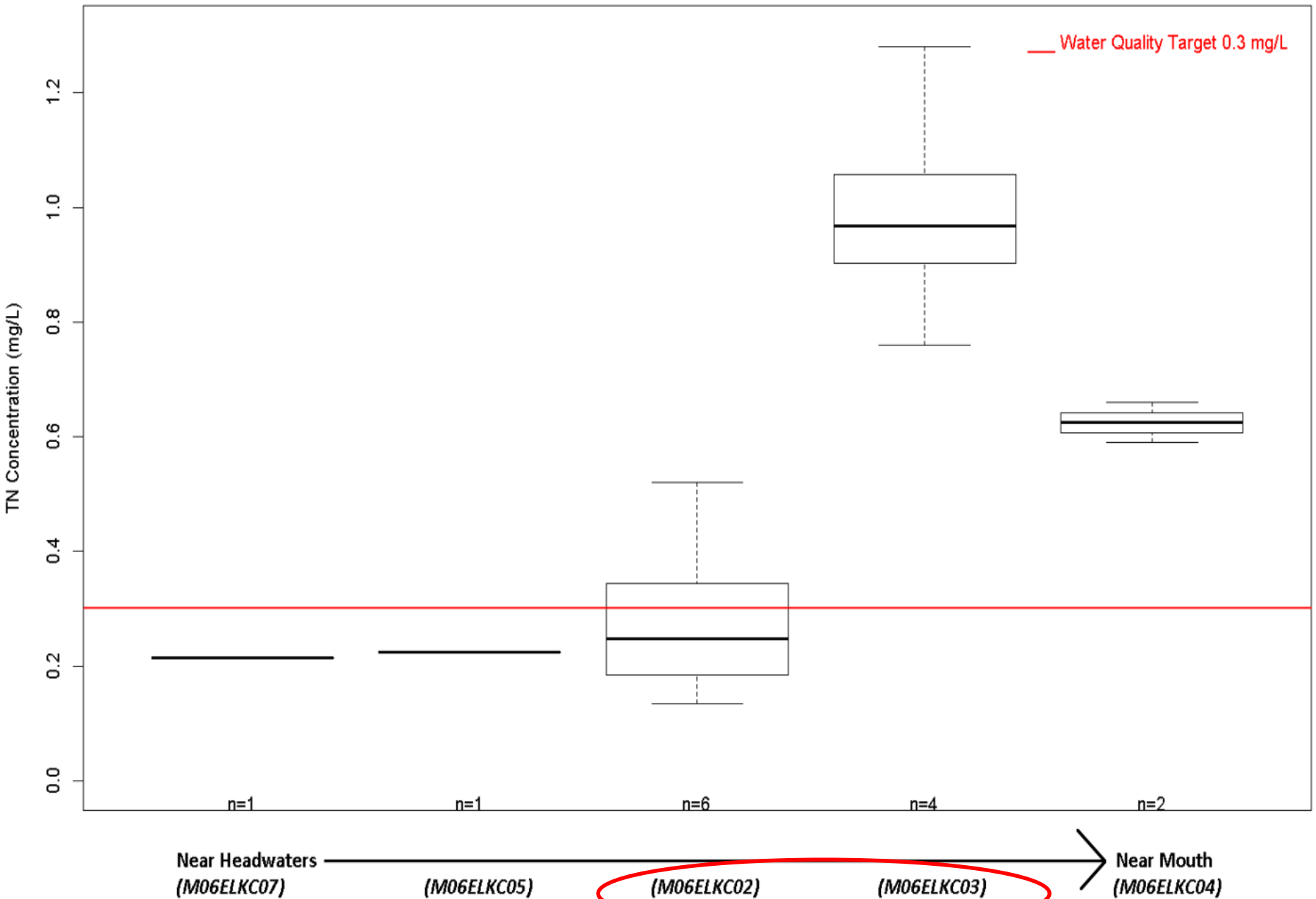
Potential Nutrient Sources

- Agriculture (cropland and pasture/rangeland/forest grazing)
- Residential development and subsurface wastewater disposal and treatment (individual and community septic systems)
- Mining
- Natural background

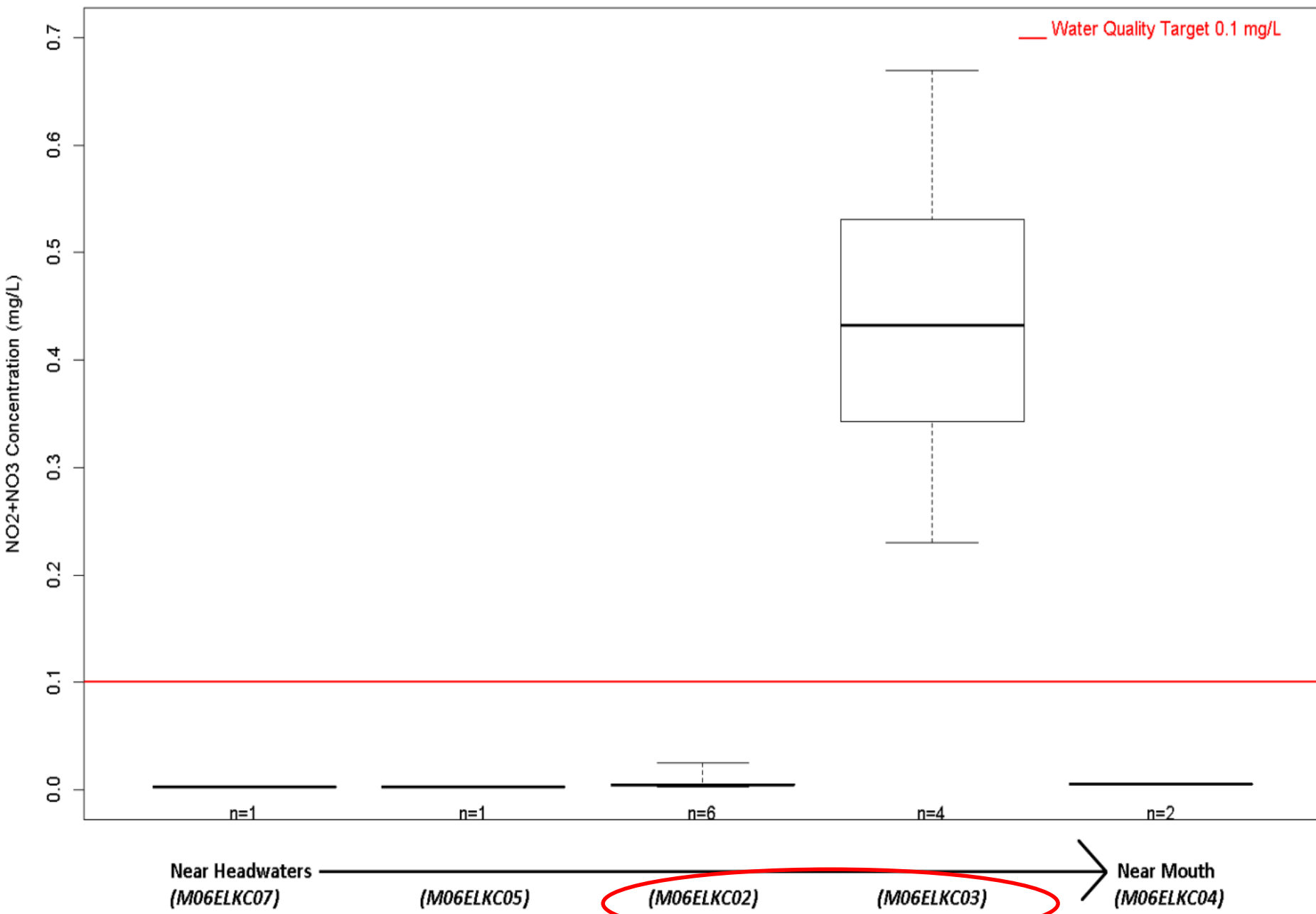
Elk Creek Watershed Nutrient Sources and Monitoring Sites



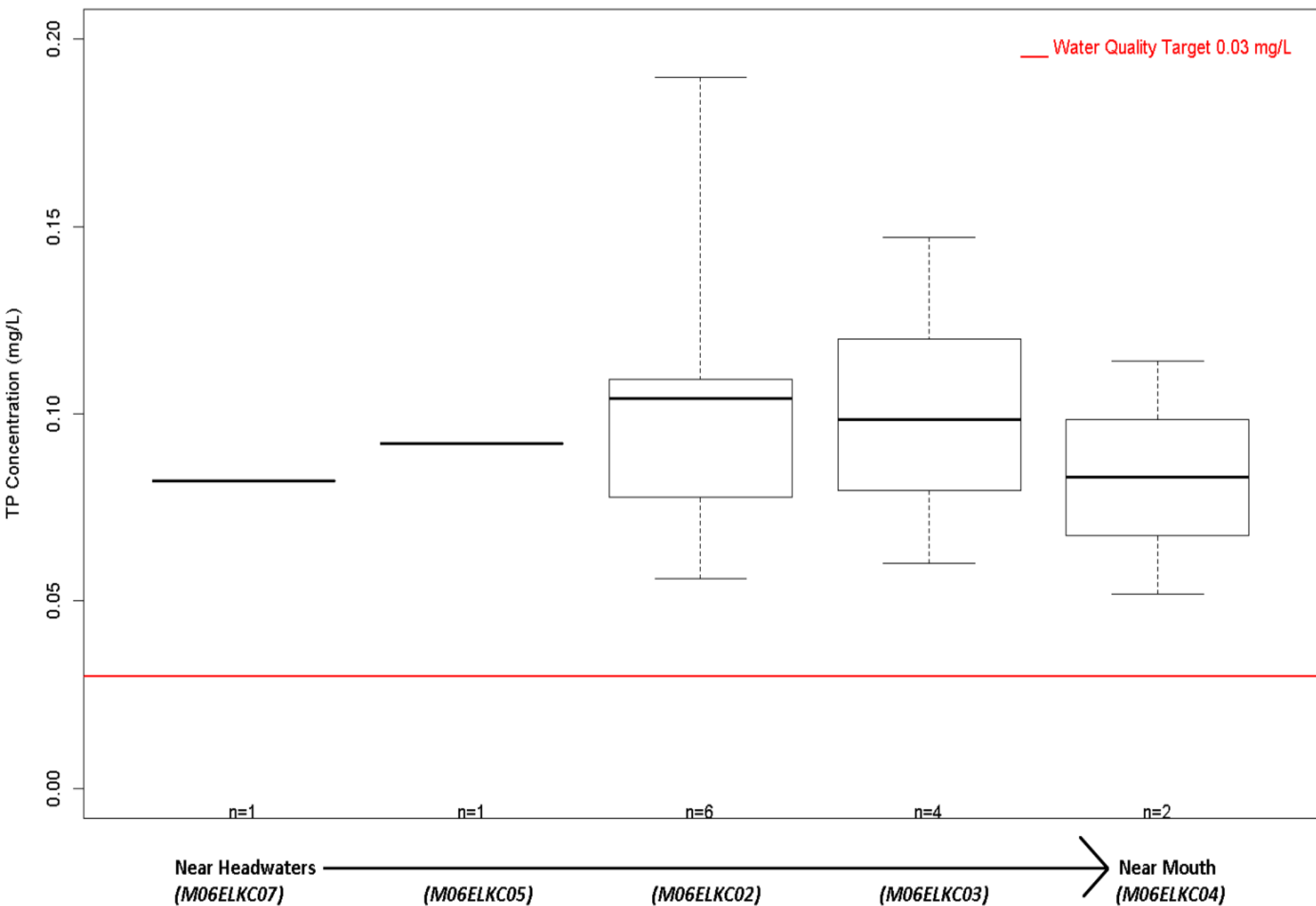
Elk Creek Total Nitrogen Concentrations by Site



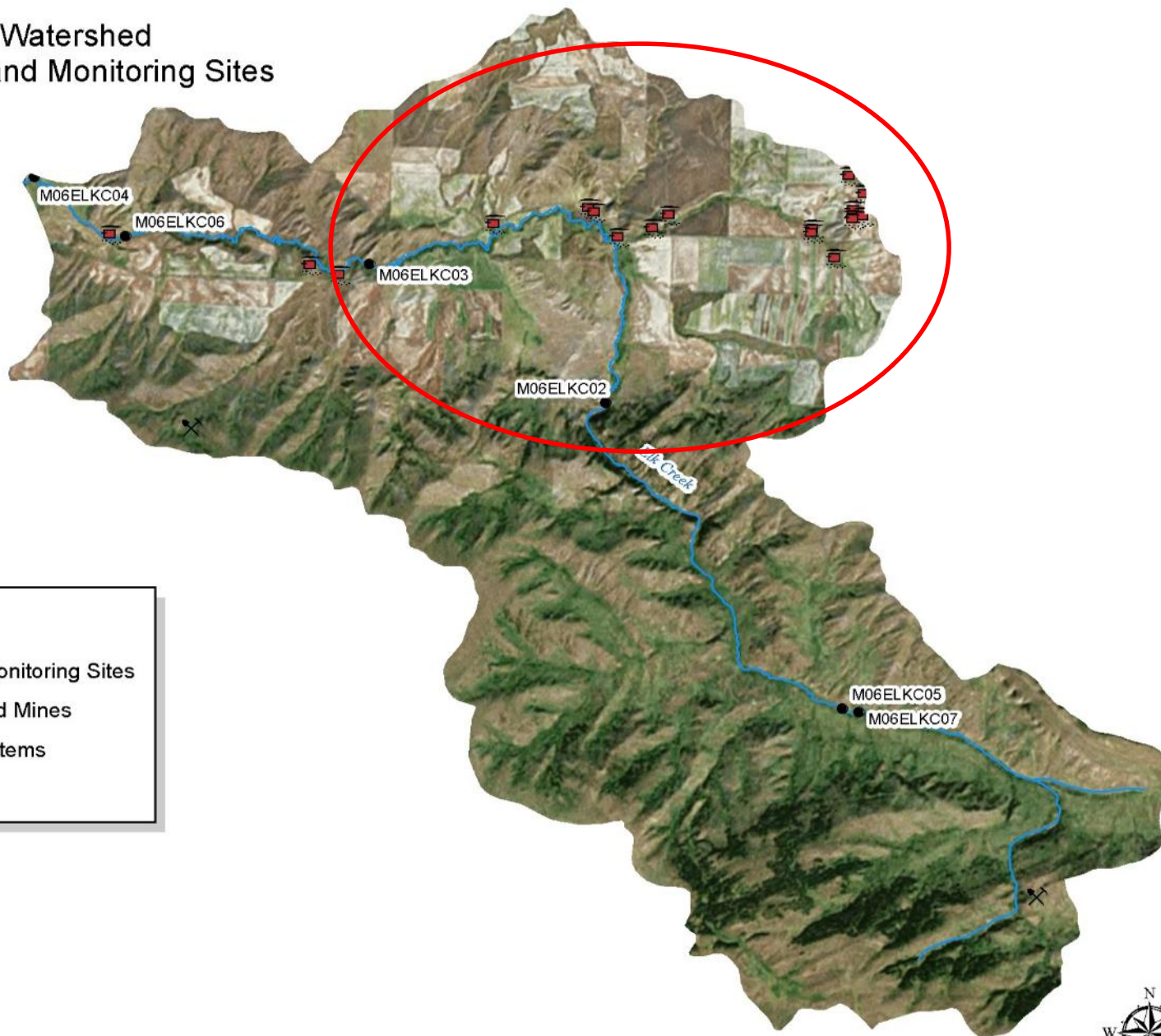
Elk Creek Nitrite+Nitrate as N (NO₂+NO₃) Concentrations by Site



Elk Creek Total Phosphorus Concentrations by Site



Elk Creek Watershed Nutrient Sources and Monitoring Sites



Legend

- Nutrient Monitoring Sites
- ✕ Abandoned Mines
- Septic Systems
- ~ Streams

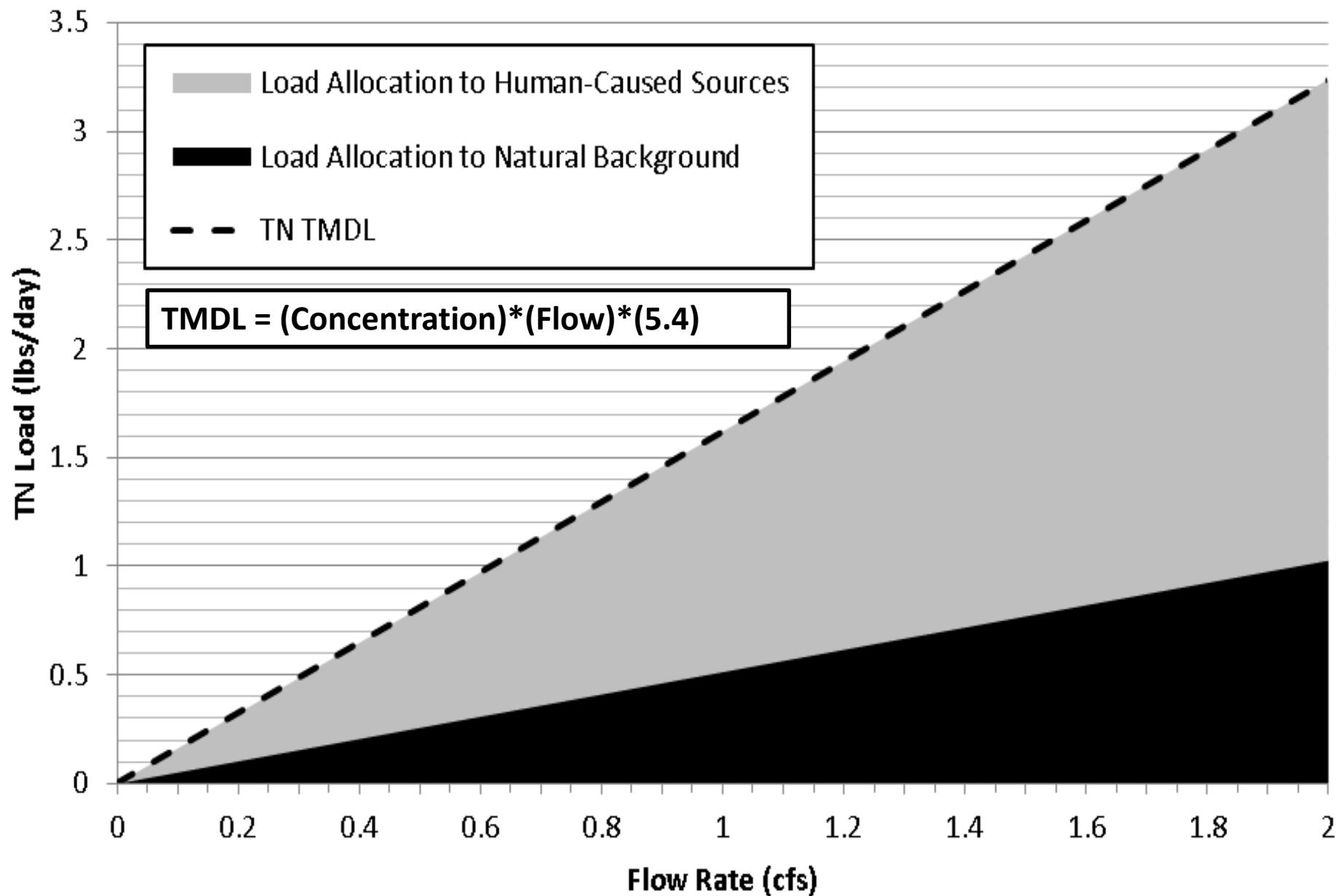
0 0.5 1 2 3 4 Miles



Nutrient Sources

- Agriculture
- Septic systems (17 total)
- Mining – not a significant source
- Natural background

TN TMDL and Allocations for Elk Creek



Questions?

Moore Creek

Madison Watershed

E. coli TMDLs

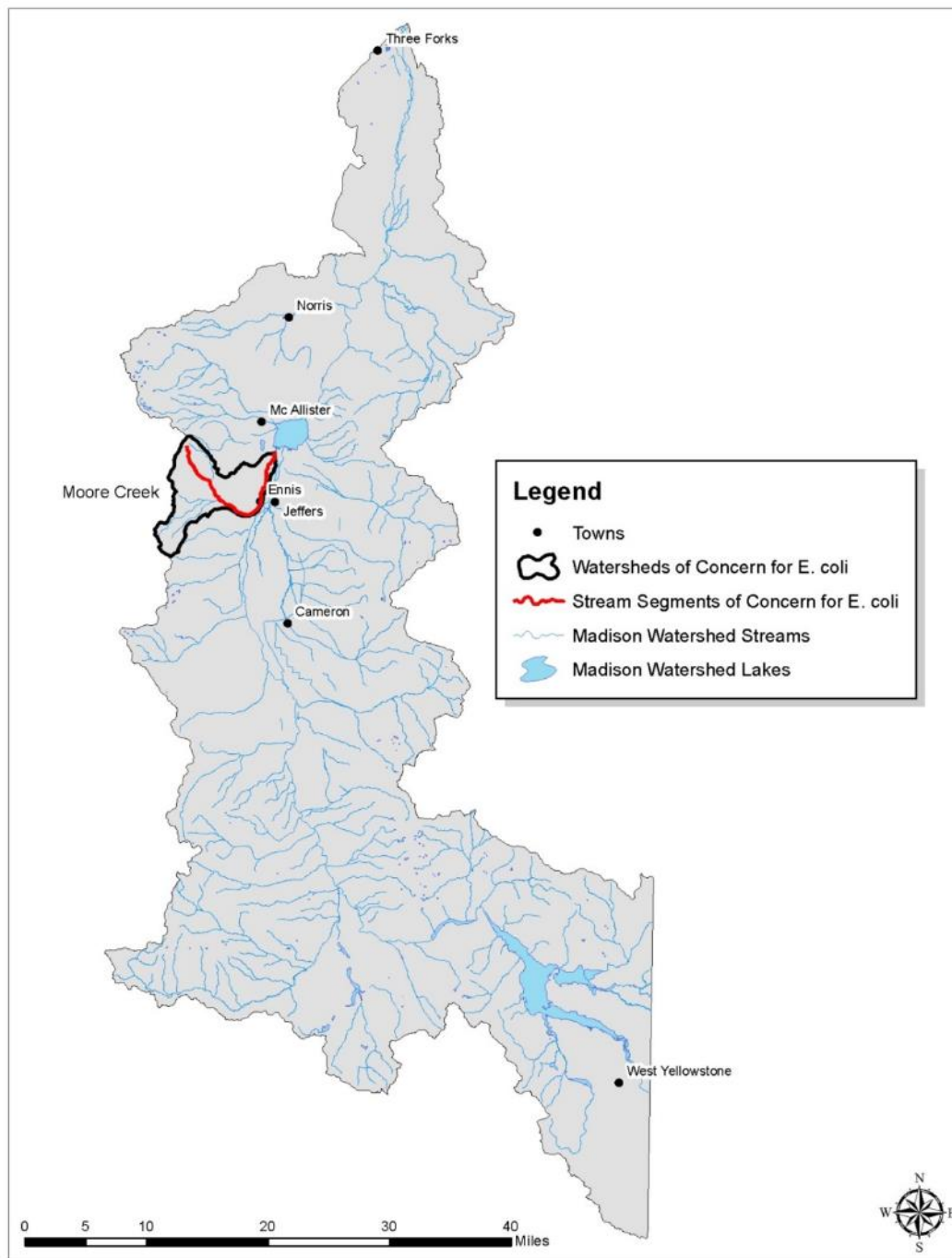


Problems with Excess *E. coli*

- *E. coli* is a nonpathogenic indicator bacterium that is usually associated with pathogens (bacteria, viruses, and protozoans) transmitted by fecal contamination.
- Excess *E. coli* in a waterbody is associated with waterborne illnesses

E. coli Waterbody of Concern

Stream Segment	Pathogen Related Impairments
Moore Creek	<i>E. coli</i>



Water Quality Targets

Applicable Period	Standard	Geometric mean of 5 samples collected over a 30-day time period	No more than 10% of the samples shall exceed:
Apr 1 – Oct 31 (“summer”)	The geometric mean number of E. coli may not exceed 126 colony forming units per 100 milliliters and 10% of the total samples may not exceed 252 colony forming units per 100 milliliters during any 30-day period.	<126 cfu/100mL	252 cfu/100mL
Nov 1 – Mar 31 (“winter”)	The geometric mean number of E. coli may not exceed 630 colony forming units per 100 milliliters and 10% of the samples may not exceed 1,260 colony forming units per 100 milliliters during any 30-day period.	<630 cfu/100mL	1,260 cfu/100mL

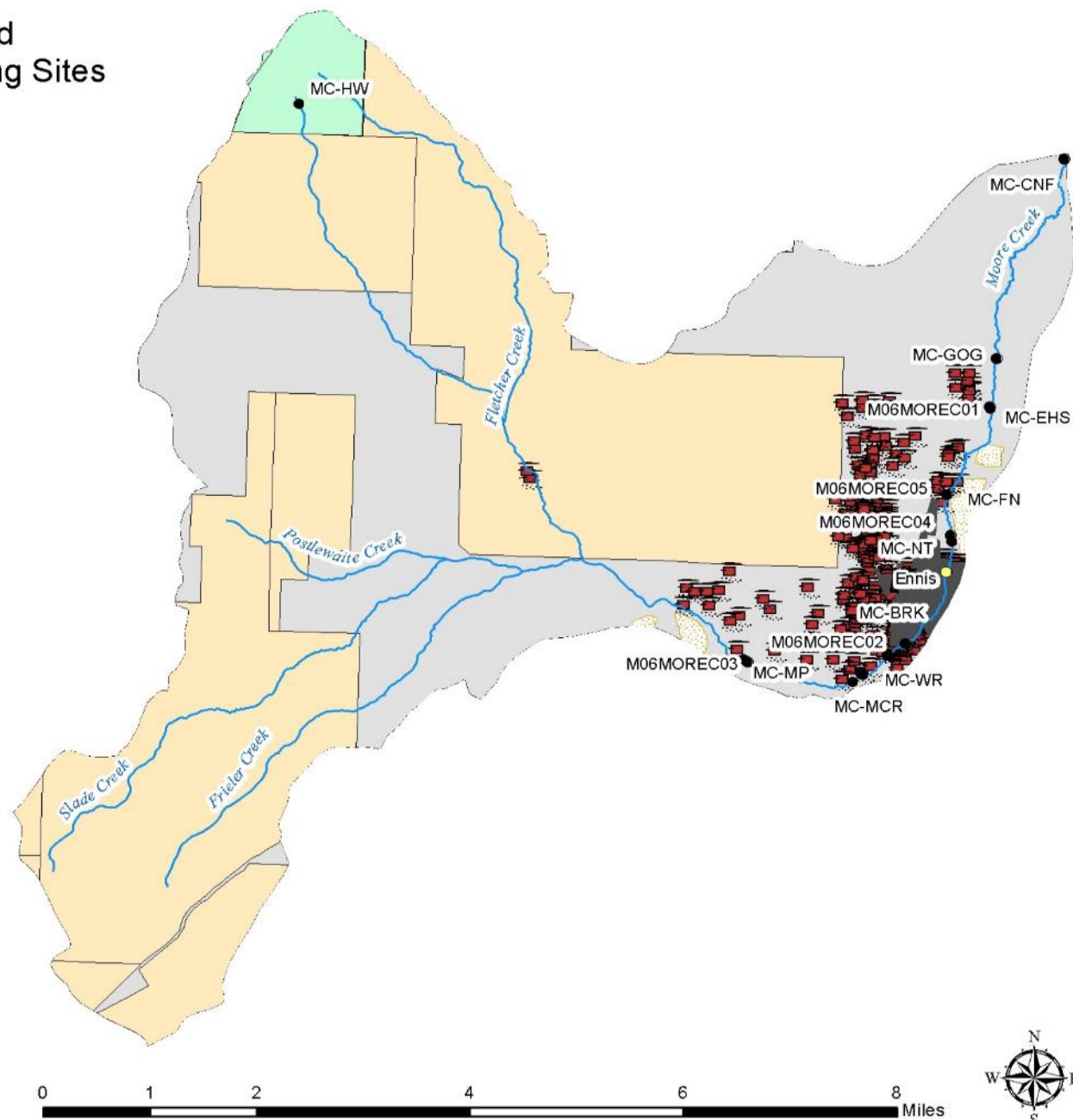
Source Assessment

- Source assessment characterizes the type, magnitude, and distribution of sources contributing to *E. coli* loading
- Source assessment includes:
 - Water quality data (2012-2013)
 - Aerial photos
 - GIS analysis
 - On the ground observations
 - Literature reviews

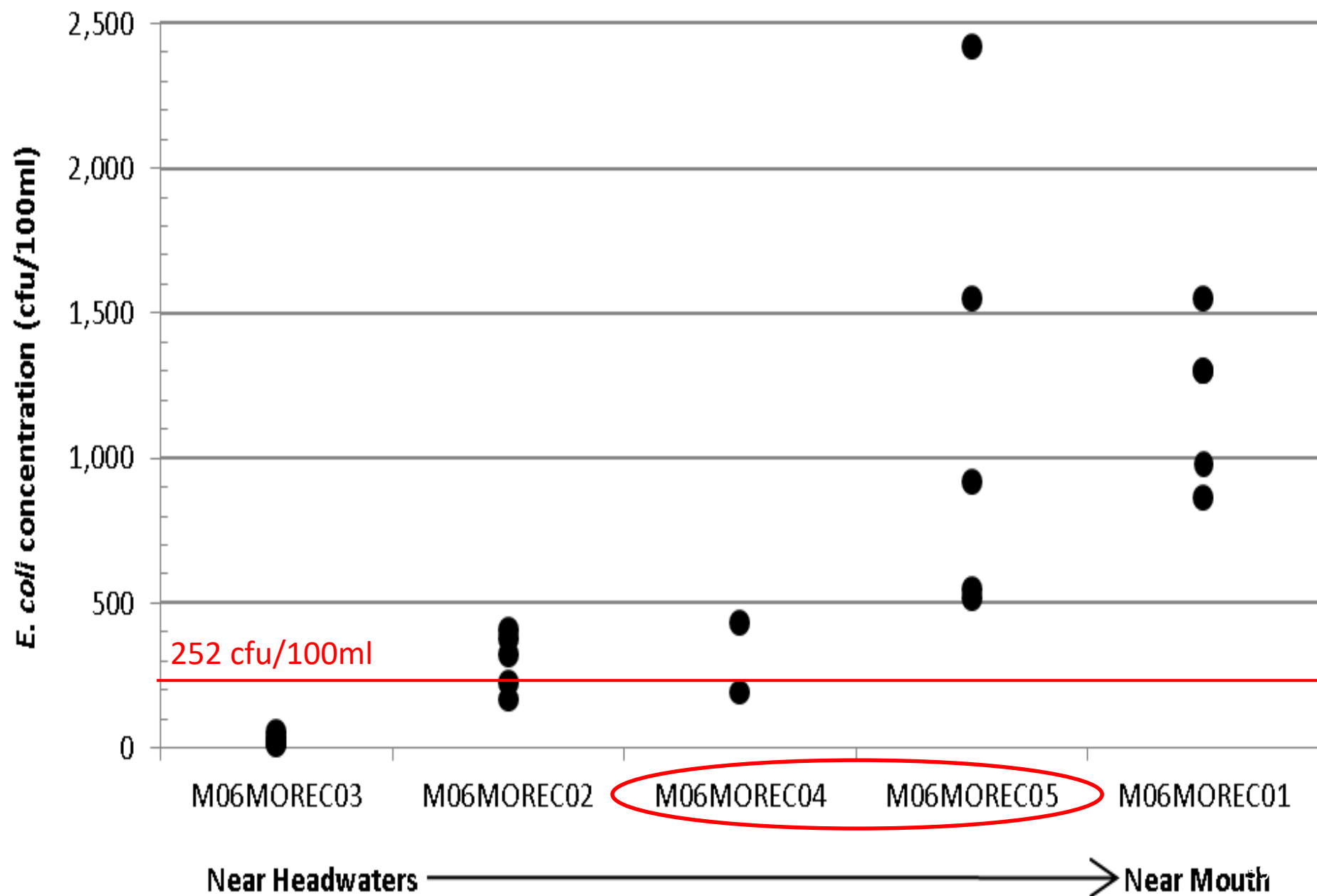
Potential *E. coli* Sources

- Agriculture (manure application on cropland, animal feeding operations, pasture/rangeland/forest grazing)
- Residential development and subsurface wastewater disposal and treatment (individual and community septic systems)
- Leaky municipal sewer pipes
- Natural background

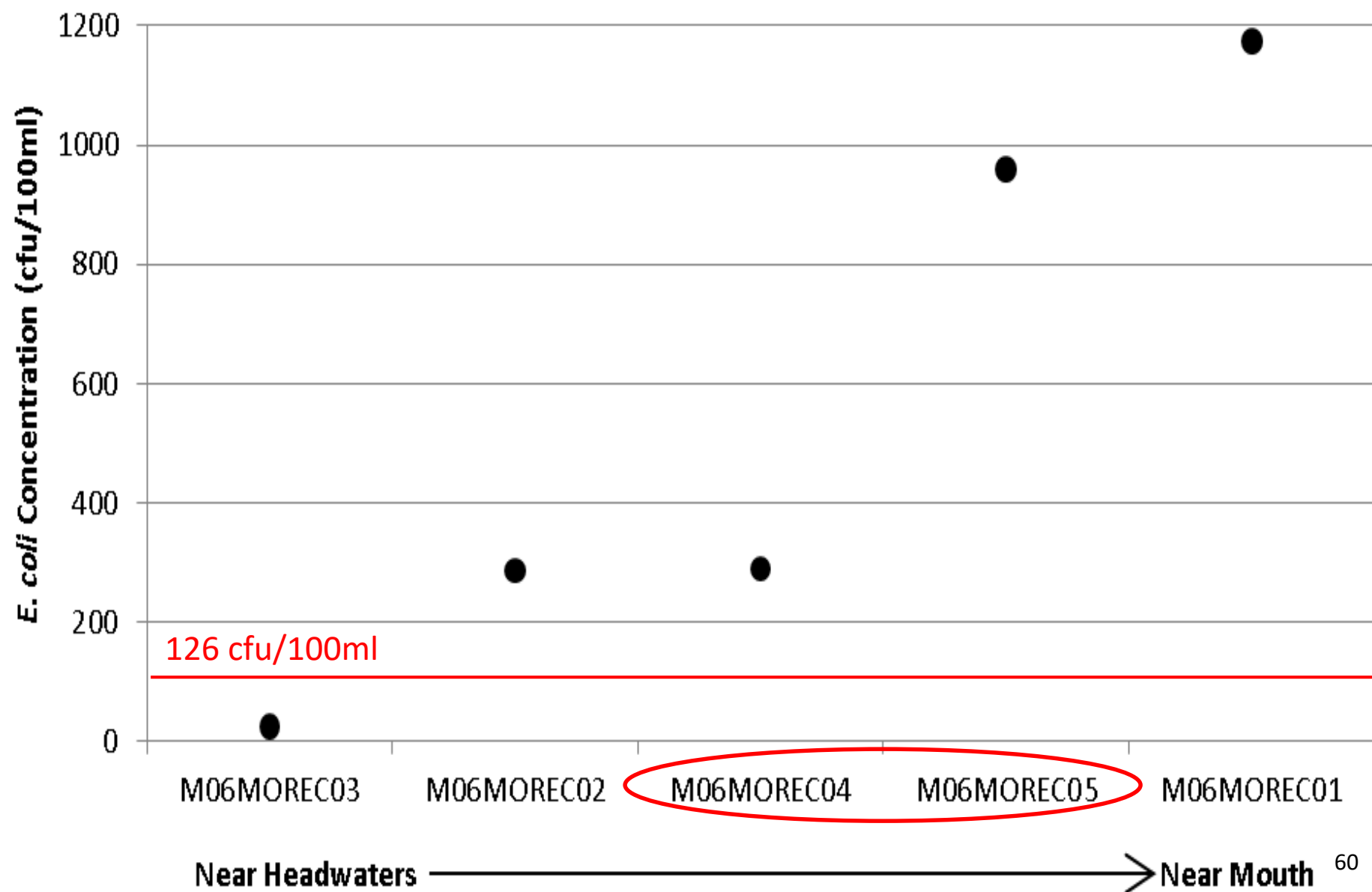
Moore Creek Watershed E. coli Sources and Monitoring Sites



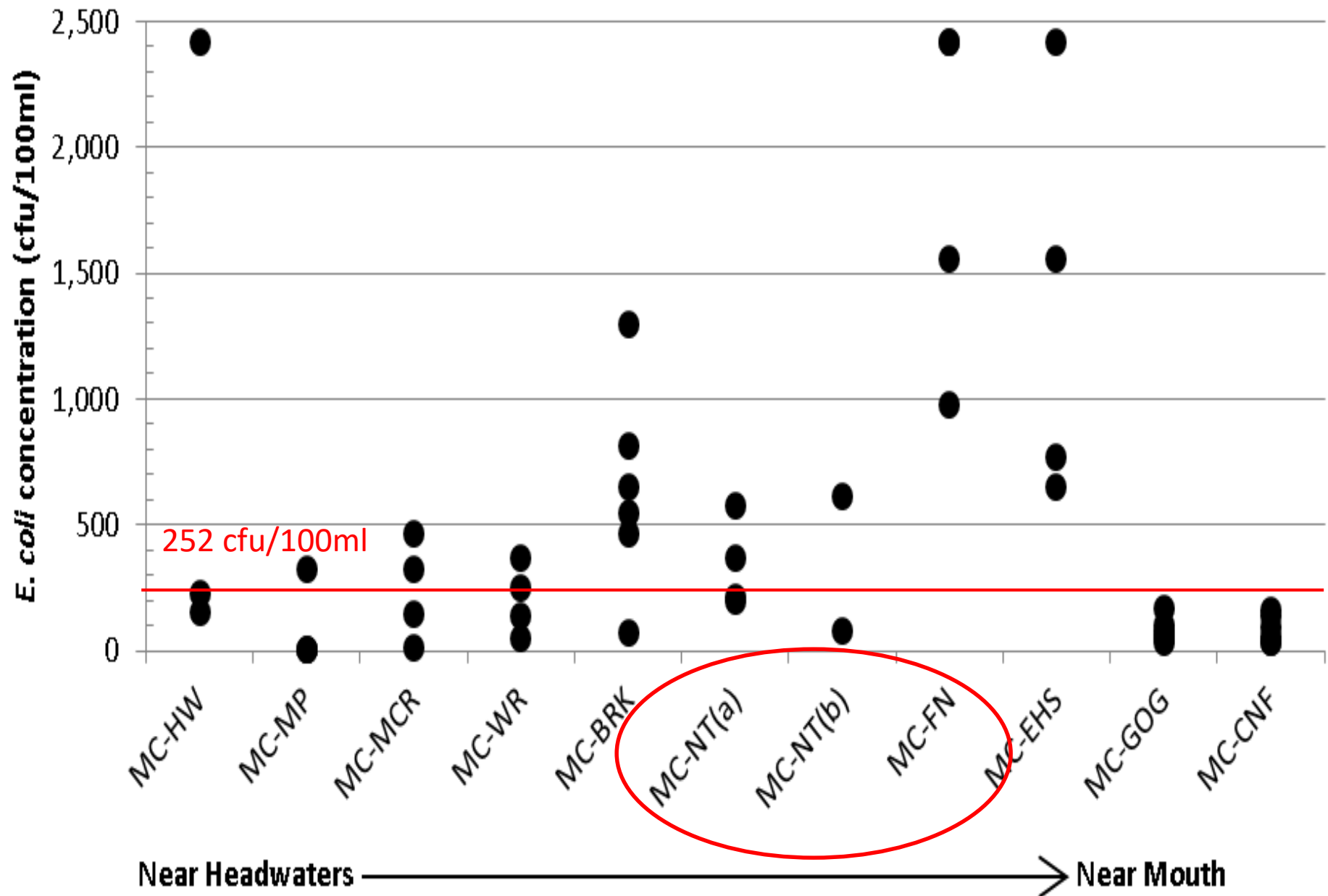
Moore Creek *E. coli* Data Collected by Montana DEQ



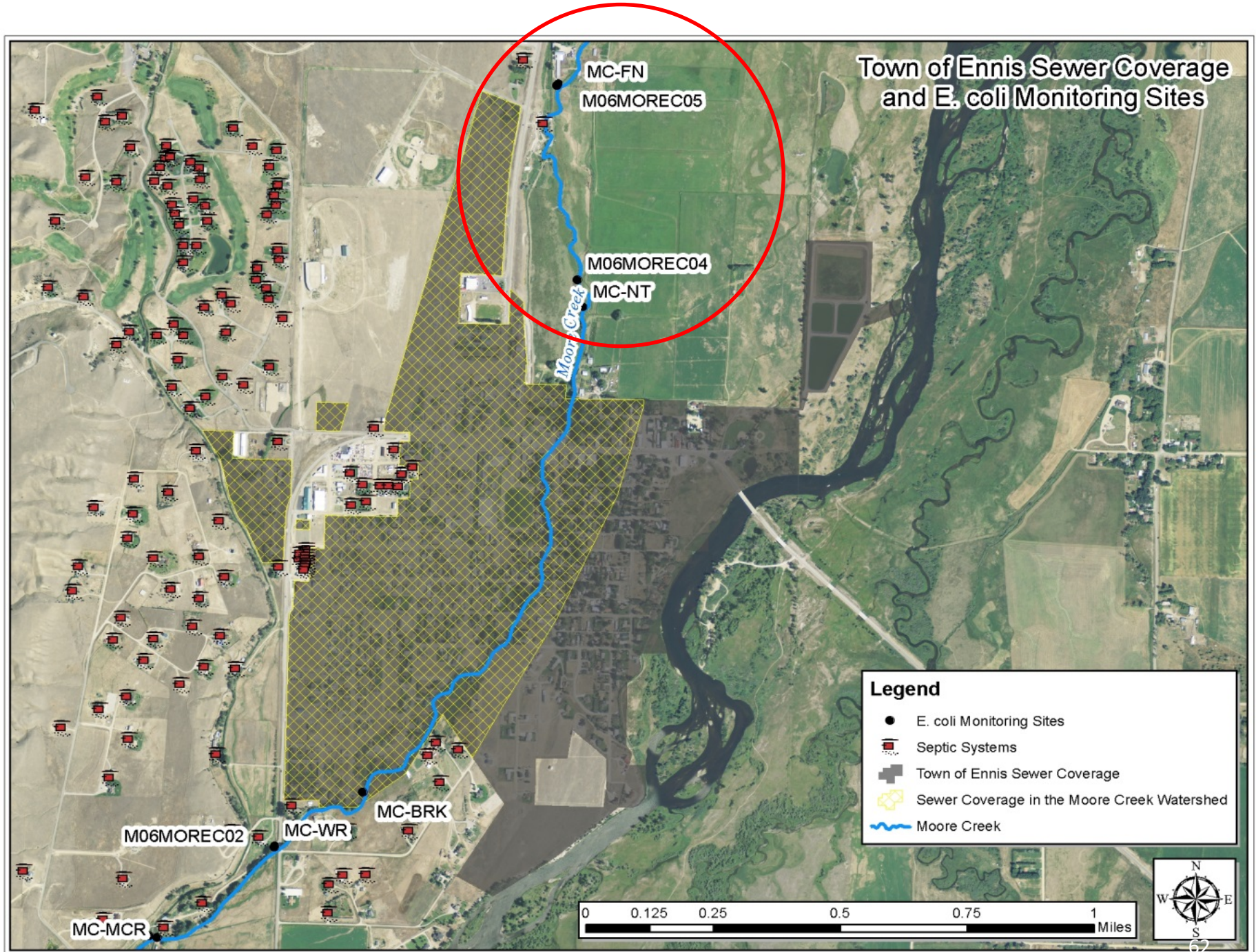
30-Day Geometric Means of Moore Creek *E. coli* Data Collected by Montana DEQ



Moore Creek *E. coli* Data Collected by the Madison Stream Team



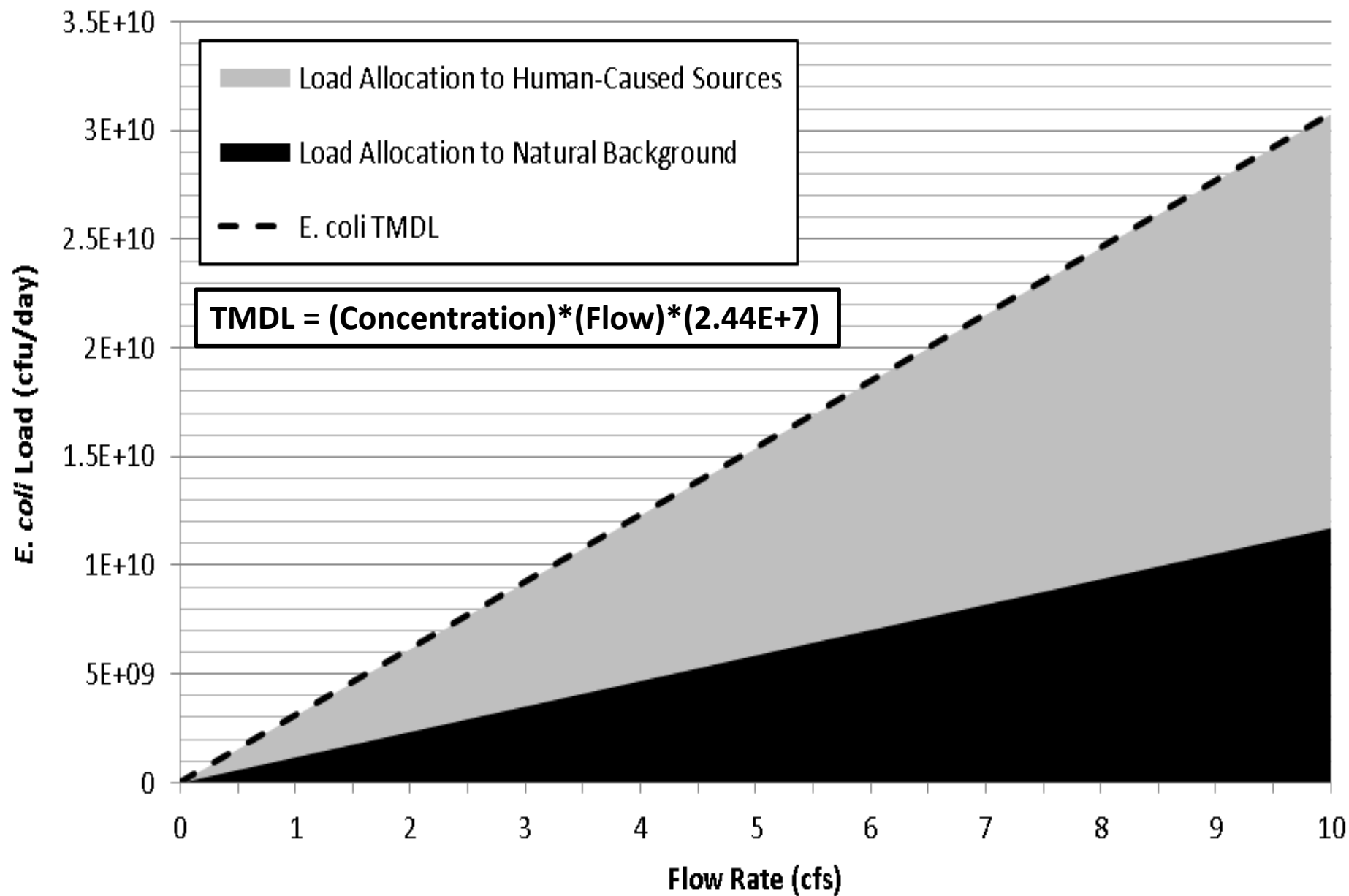
Town of Ennis Sewer Coverage and E. coli Monitoring Sites



E. coli Sources

- Agriculture (manure application on cropland, animal feeding operations, pasture/rangeland/forest grazing)
- Residential development and subsurface wastewater disposal and treatment (individual and community septic systems)
- Natural background

E. coli TMDL and Allocations for Moore Creek



Questions?



Metals



Hot Springs Creek



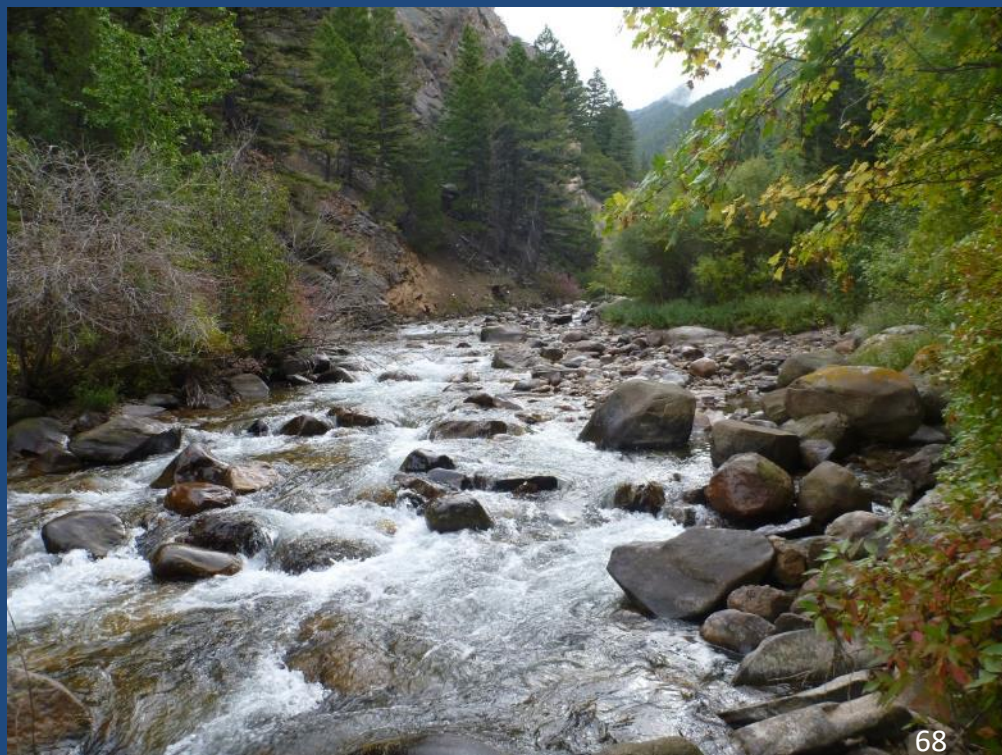
Red Bluff Mining District

Metals can affect both human health and aquatic life

Metals Data Collection

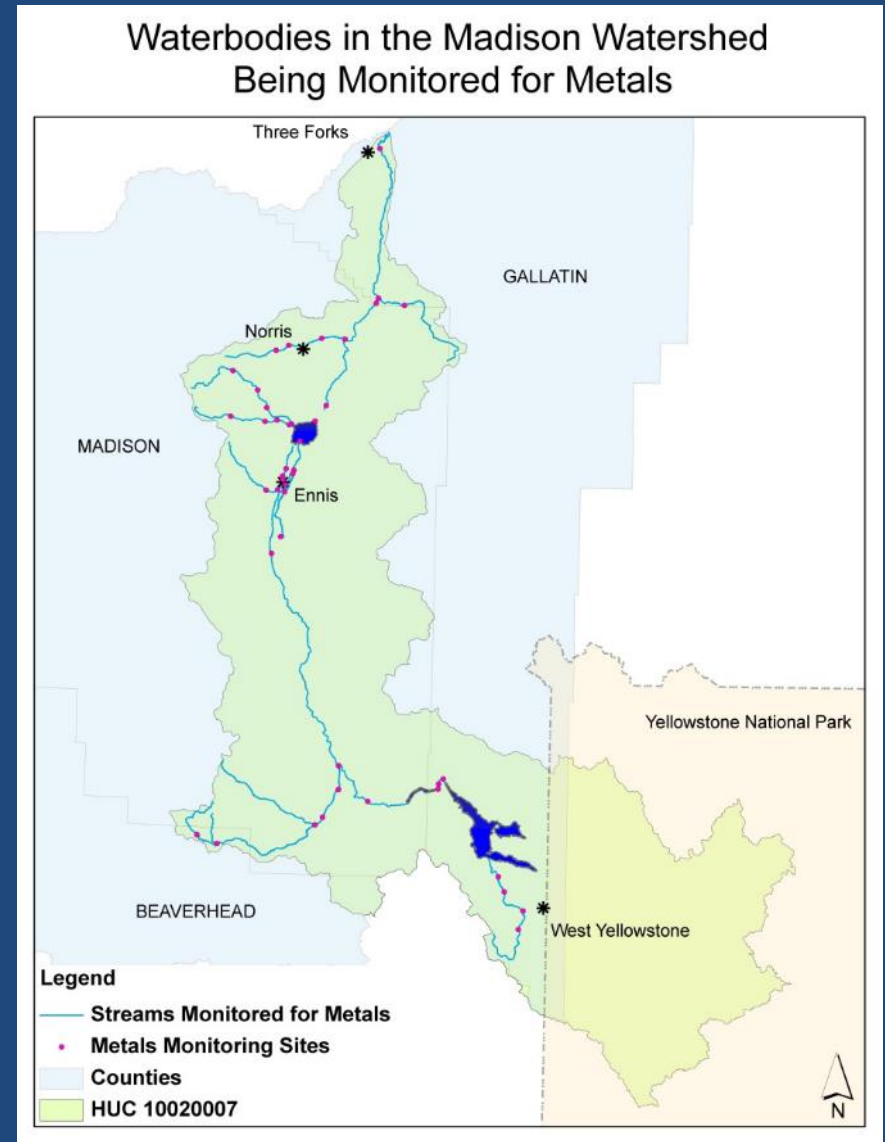
- DEQ sampling conducted from 2011- 2013
- Sampled and assessed select water bodies for a full suite of metals including:

- Aluminum
- Arsenic,
- Cadmium,
- Chromium,
- Copper,
- Iron,
- Lead,
- Selenium,
- Silver,
- Zinc,
- Mercury



Metals Assessments

- Assessments completed on:
 - Madison River (Hebgen Lake to the Mouth), South and West Forks Madison River
 - Blaine Spring Creek, Buford Creek, Elk Creek, Elk River, Hot Springs Creek, Moore Creek, North Meadow Creek, South Meadow Creek, O'Dell Spring Creek
 - Ennis Lake



Numeric Water Quality Standards

- **Copper Example**

- **Fixed Numeric:**

- Human Health: 1,300 $\mu\text{g/l}$

- **Variable Numeric:**

- Aquatic Life: (varies with hardness)

- At 25 mg/L hardness-

- Acute: 3.79 $\mu\text{g/l}$ (do not exceed)

- Chronic: 2.85 $\mu\text{g/l}$ (96 hour mean)

- At 100 mg/L hardness-

- Acute: 14.0 $\mu\text{g/l}$ (do not exceed)

- Chronic: 9.33 $\mu\text{g/l}$ (96 hour mean)

Arsenic

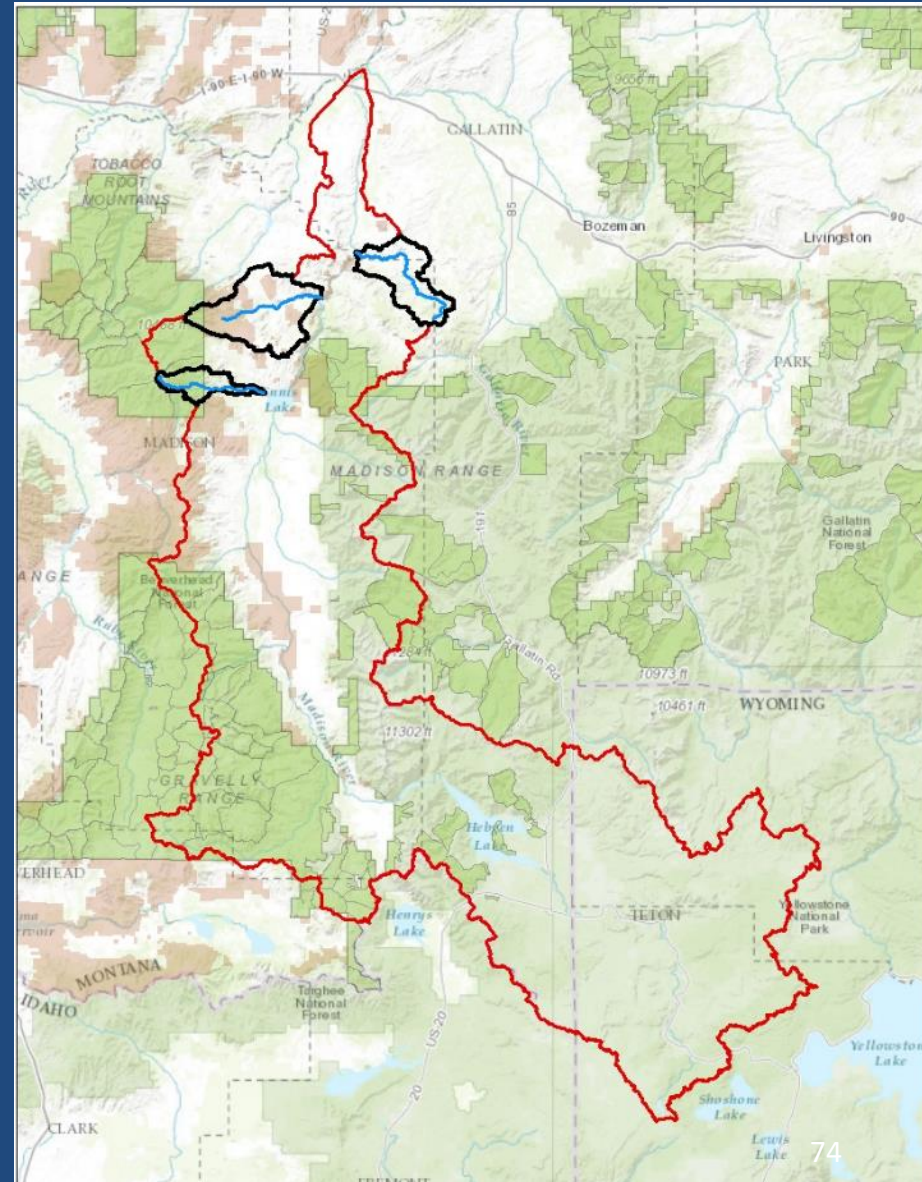
- 2011-2013 field monitoring revealed arsenic concentrations in the Madison watershed are above the Human Health criterion of 10 $\mu\text{g/L}$.
- USGS has concluded that the likely source of arsenic is from non-human sources originating in Yellowstone National Park and local geology (USGS 2013)
- DEQ not perusing Arsenic TMDLs due to lack of human sources



Madison Watershed TMDL Development

- TMDLs to be completed:
 - Elk Creek:
 - Iron
 - Selenium
 - Hot Springs Creek
 - Iron
 - Lead
 - South Meadow Creek
 - Copper

Not pursuing arsenic TMDLs in any waterbodies in the Madison watershed.



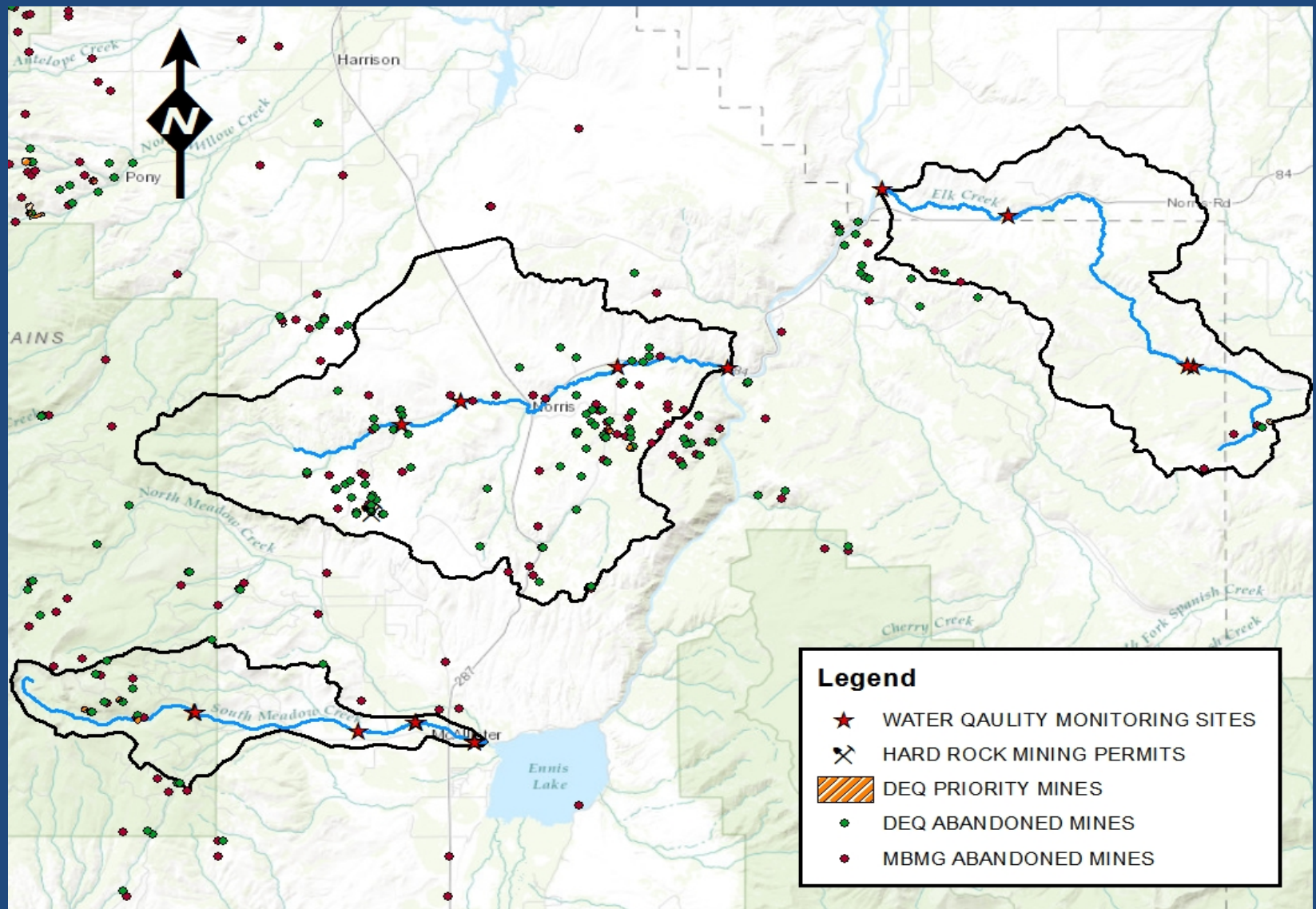
Metals Sources

- Natural Background
 - Sediment bound metals
- Mining
 - Significant historical mining
 - Priority Mines: Boaz, Grubstake, Missouri, SE SE Section 25
 - Abandoned Mines:
 - Total of about 50 in all the impaired watersheds
 - Elk Creek Corundum, Galatian Corundum
 - Red Bluff Mining district
 - Active mining
 - Majesty Mine, cyanide heap leach (not currently active)
 - Various small miner exclusions (less than 5 acres of disturbance)
 - Various adits, cuts, pits, drilling waste linked to historical mining

Data Discussion

- Elk Creek:
 - Iron concentrations tend to be linked to high flow, high TSS events. Exceedances concentrated in lower portion of watershed
 - Highest Selenium concentration were observed close to the mouth, during low flow scenarios, when hardness values were highest (potential ground water source).
- Hot Springs Creek:
 - Iron concentrations tend to be linked to high flow, high TSS events. Concentrations highest downstream of the Red bluff Mining District
 - Lead not correlated to flow, hardness, TSS concentration. High concentrations dispersed throughout watershed
- South Meadow Creek:
 - Copper exceeded one time, as such special and temporal trends difficult to establish. Exceedance occurred in upper third of watershed, down stream of priority mine site.

Metals Sources



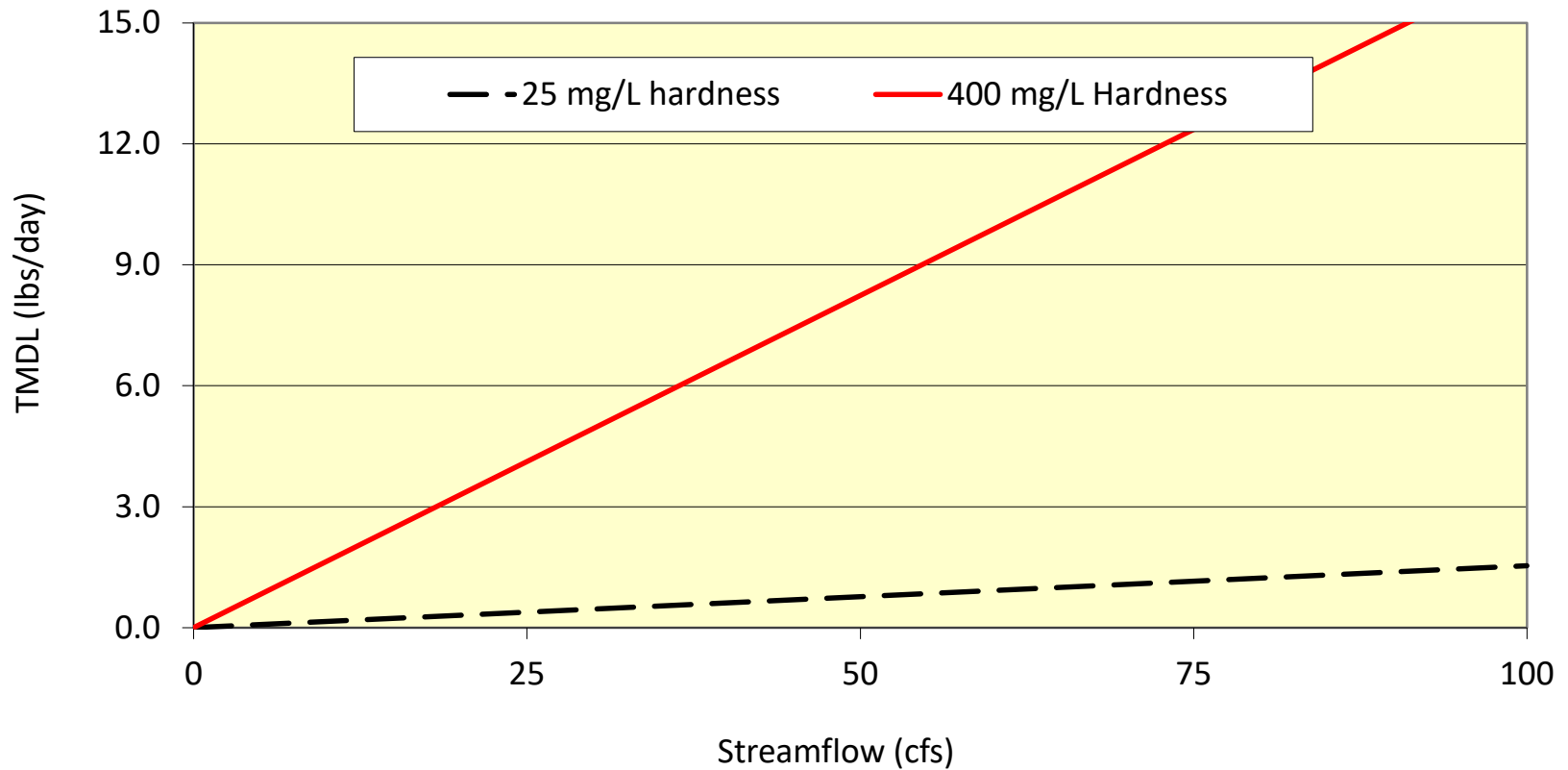
Defining the TMDL

- The maximum allowable daily load (TMDL) can be determined using the target concentration and stream flow
- Example: Copper TMDL at 25 mg/L hardness and 10 cfs flow in Elk Creek Creek:

$$\text{Copper TMDL (lb/day)} = (10 \text{ cfs}) \times (2.85 \text{ ug/L}) \times (0.0054 \text{ conversion factor})$$

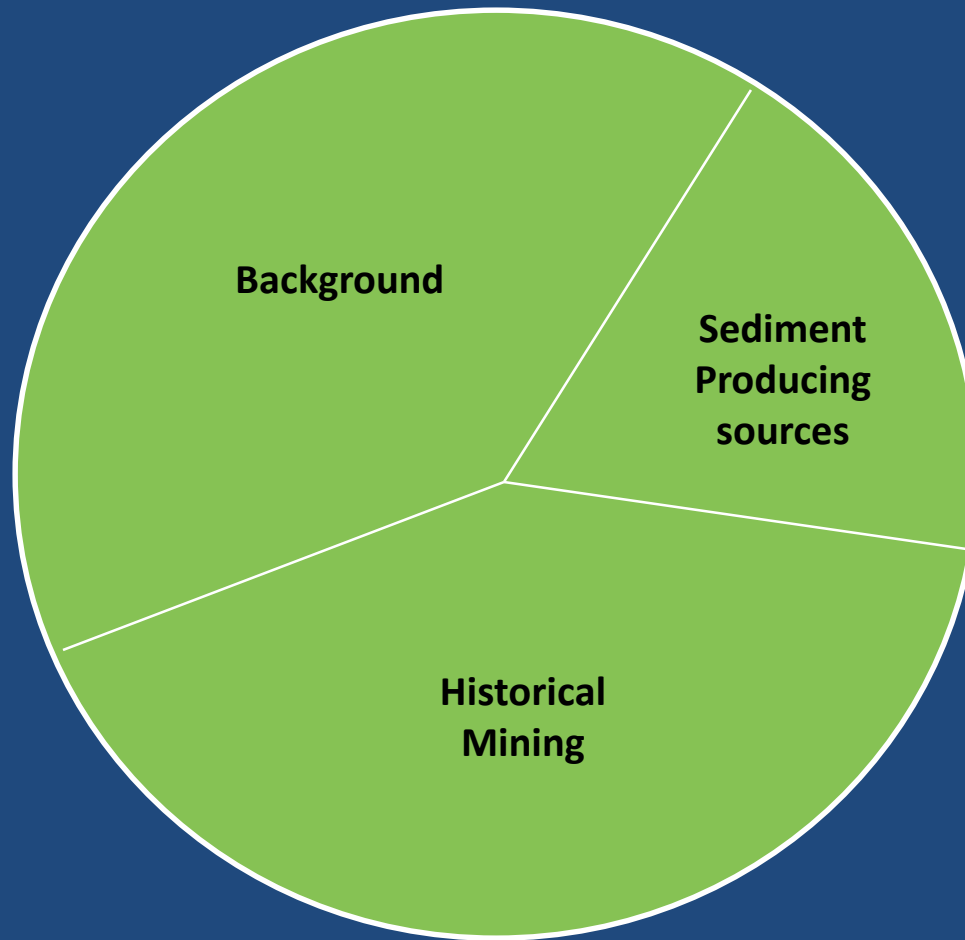
Copper TMDL Curve

Copper



* Loads below the line are meeting the TMDL

TMDL Allocations



Questions?



Sediment TMDLs

Sediment: naturally occurring component of healthy and stable stream ecosystems

Too much sediment :

- High concentrations of suspended sediment
- Changes composition of stream bottom
- Alters channel form and function



Sediment Standard

No increases in sediment above naturally occurring concentrations which will or are likely to create a nuisance or harm to beneficial uses.



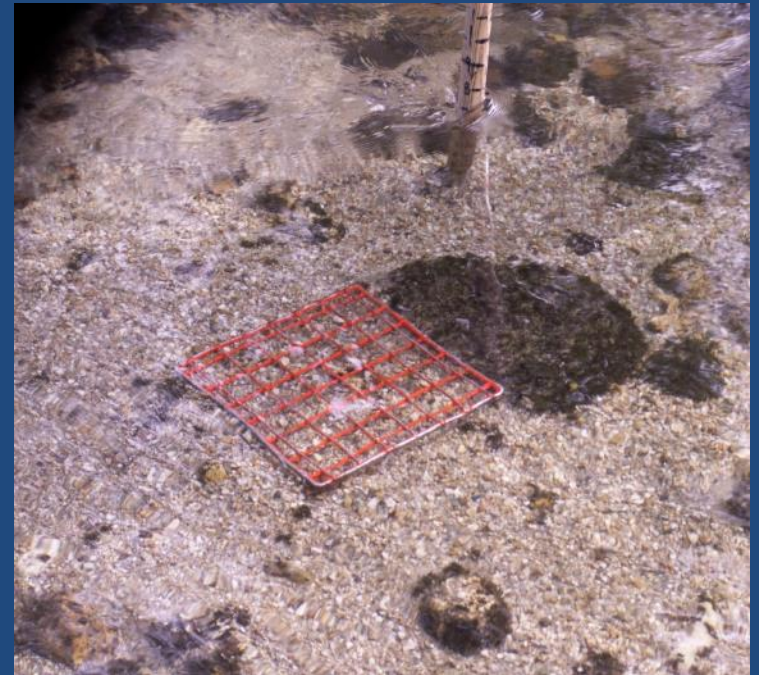
Sediment TMDL Components

1. Water Quality Targets
2. Sediment Source Assessments
3. TMDLs and Allocations



Water Quality Targets: Sediment and Habitat

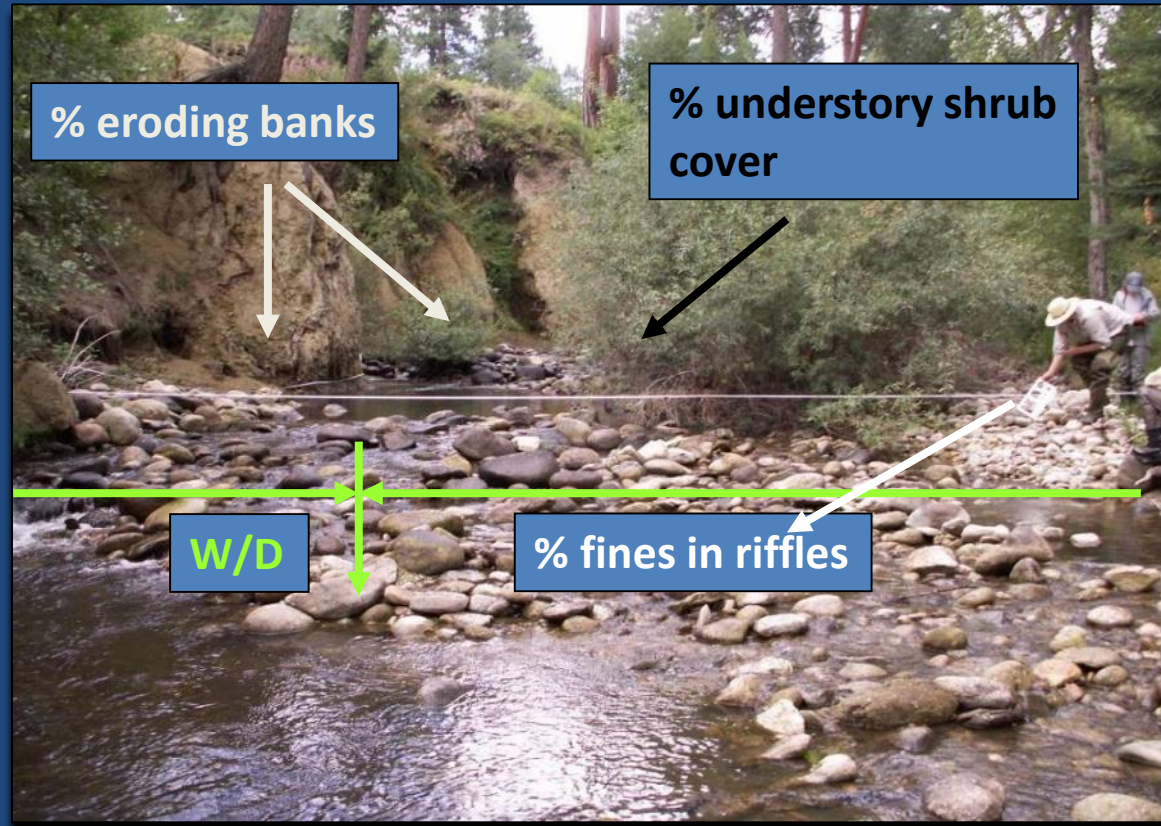
Targets are values that translate the narrative standard into something measurable. For sediment, we look at habitat and take measurements of certain stream features.



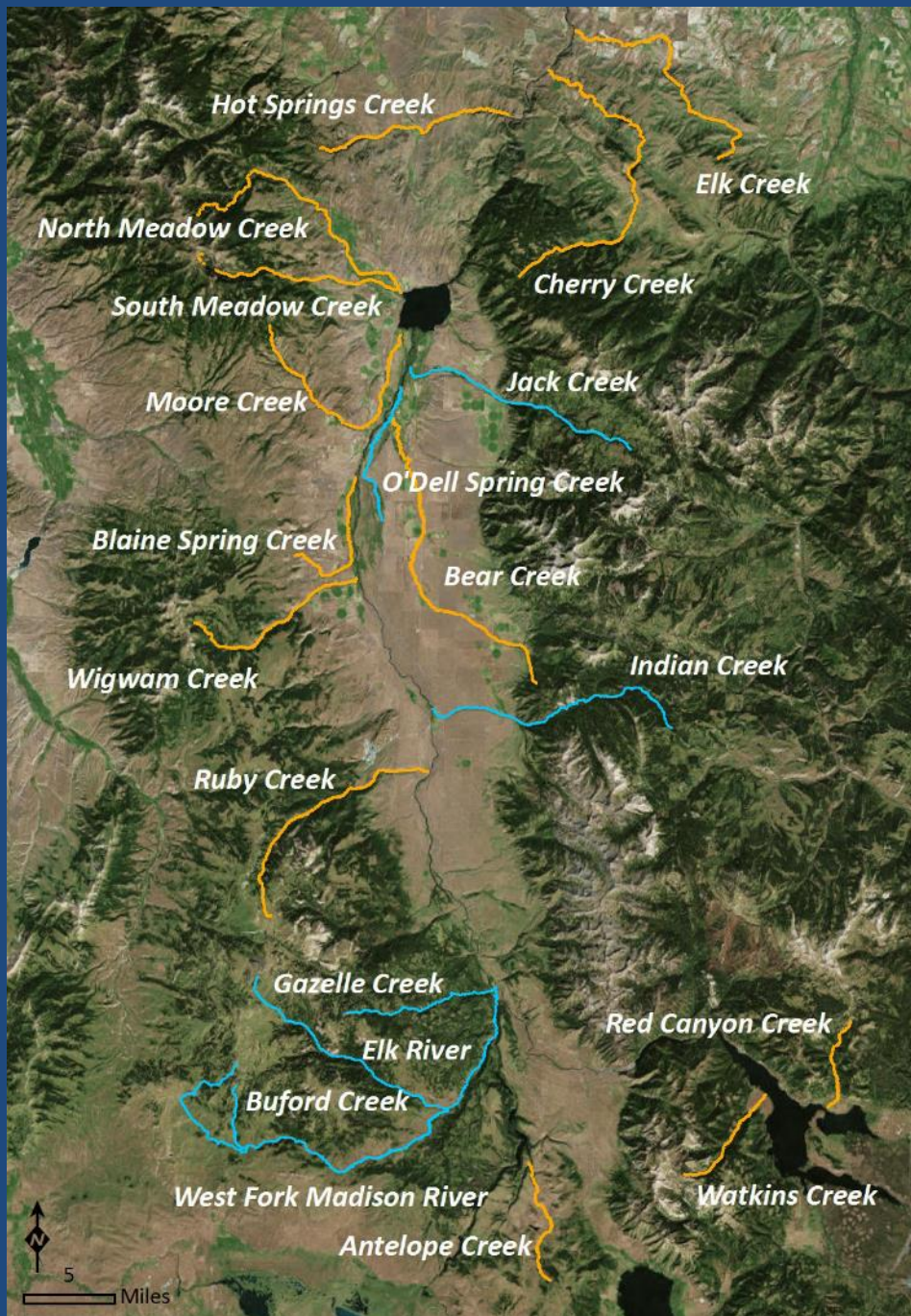
Field Investigations

Parameters of Interest

- Fine sediment
(<6mm and <2mm in riffles and in pools)
- Channel form / stability
(W/D ratio and entrenchment)
- Instream habitat
(LWD, pools/mile, and pool depth)
- Riparian health
(% understory shrub cover, % bare ground)
- Bank Erosion
(Number of banks, loads, and associated causes and severity)



Parameters of interest are selected for their ability to display response to increases or decreases in sediment loading, and their linkage to effects upon aquatic life/cold water fish



Sediment TMDLs

- Antelope Creek
- Bear Creek
- Blaine Spring Creek
- Cherry Creek
- Elk Creek
- Hot Springs Creek
- Moore Creek
- North Meadow Creek
- South Meadow Creek
- Red Canyon Creek
- Ruby Creek
- Watkins Creek
- Wigwam Creek

Sediment Source Assessments: Categories

Natural erosion

Human influenced sediment/erosion

- Sediment from roads and road crossings
 - Non-"BMP'ed" roads and crossings
 - Culvert failure
- Upland sediment
 - Grazing practices
 - Timber harvest
 - Streamside vegetation removal
 - Crop production
 - Development/construction
- Streambank erosion
 - Streamside vegetation removal
 - Unnatural flow fluctuations
 - Livestock trampling



Load allocations

Expressed as percent reduction



Desired condition

÷



Existing condition

= X

$1-X \times 100 =$
% reduction needed

TMDLs and Allocations

- The TMDL is expressed as reduction in annual load
- Allocation (TMDL budget among sources)

Example Sediment TMDL:

Sediment Source Assessment, Allocations and TMDL for Some Creek			
Sediment Sources	Current Estimated Load (Tons/Year)	Total Allowable Load (Tons/Year)	Load Allocations (% Reduction)
Roads	0.199	0.066	67%
Eroding Banks	473	439	7%
Upland Erosion	65	53	18%
Total Sediment Load	538	492	9%

Temperature TMDLs

High thermal loading may increase water temperatures to levels that harm fish and other aquatic life.



In western Montana, temperature impairment listings are associated with fish and aquatic life beneficial uses.

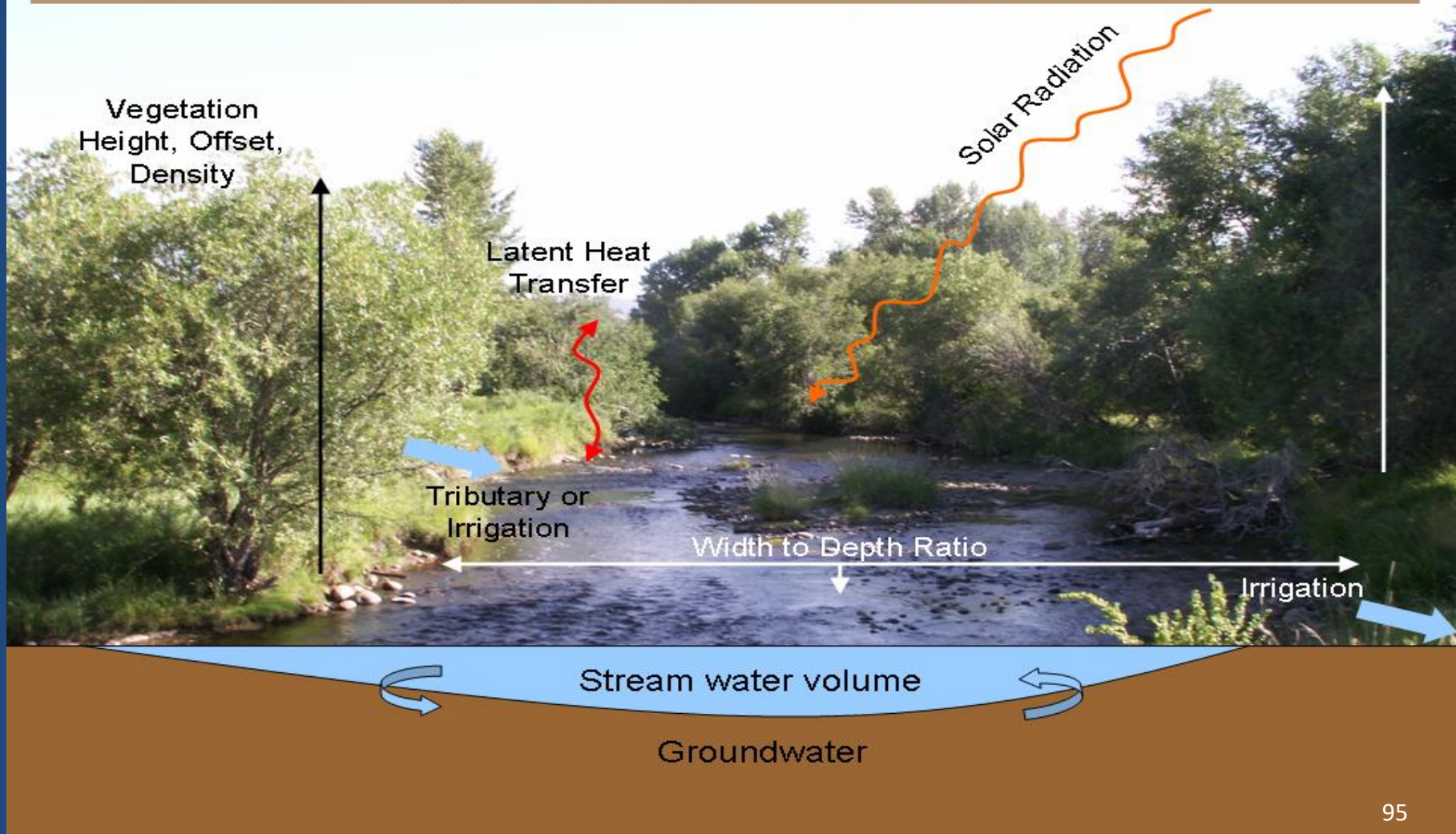
Madison Temperature Streams



- Cherry Creek
- **Elk Creek**
- Jack Creek
- **Moore Creek**
- **West Fork Madison River**

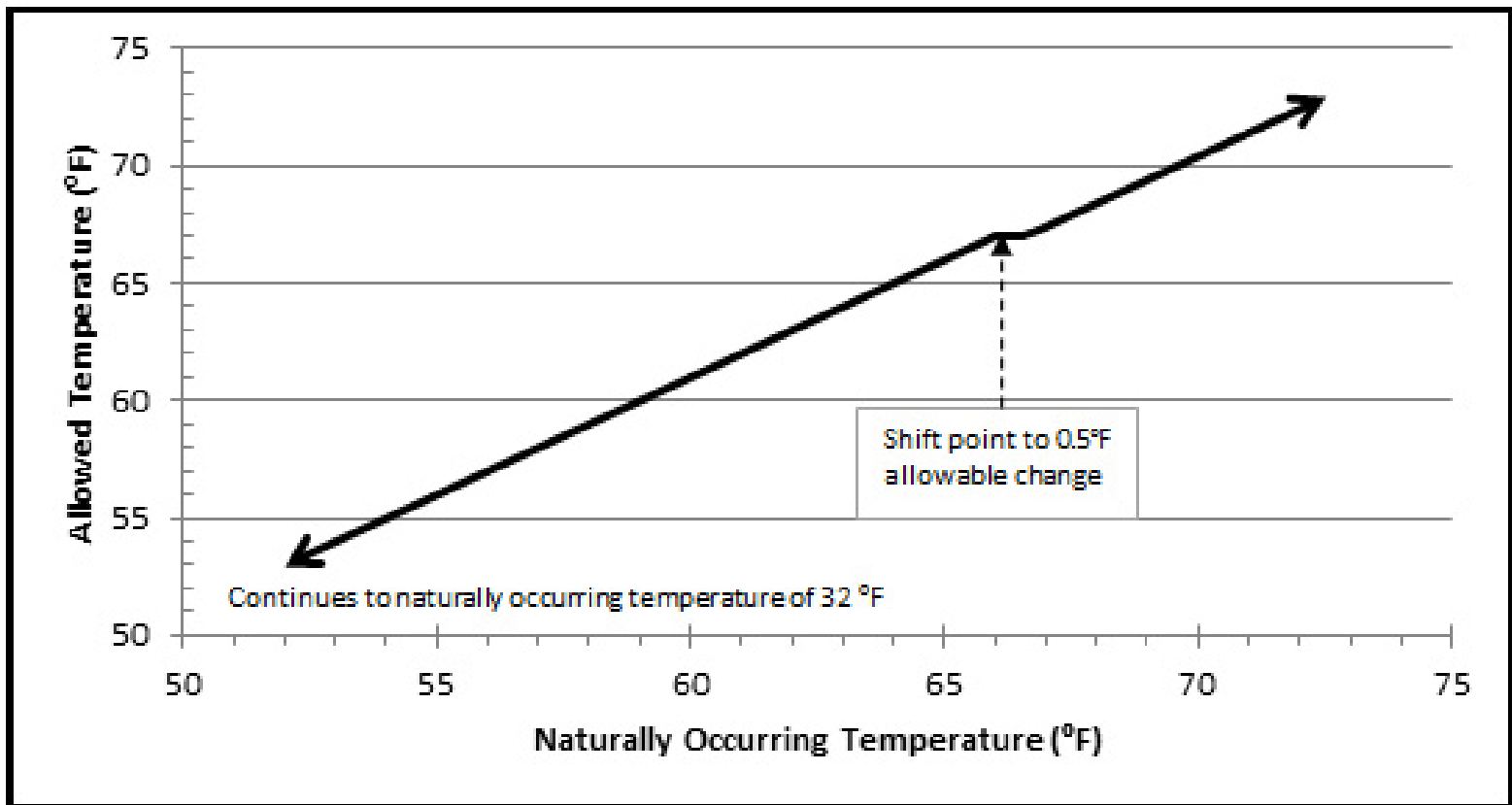
Temperature TMDL considerations

Temperature TMDL Development



Standard for Temperature

- 17.30.623(2)(e) A 1 °F maximum increase above naturally occurring water temperature is allowed within the range of 32 °F to 66 °F; within the naturally occurring range of 66 to 66.5 °F, no discharge is allowed which will cause the water temperature to exceed 67 °F; and where the naturally occurring water temperature is 66.5 °F or greater, the maximum allowable increase in water temperature is 0.5 °F.



Field Data

- Continuous Temperature Monitoring
- Stream Flow
- Shade
- Riparian Condition



Field Data

- Continuous Temperature Monitoring
- Stream Flow
- Shade
- Riparian Condition

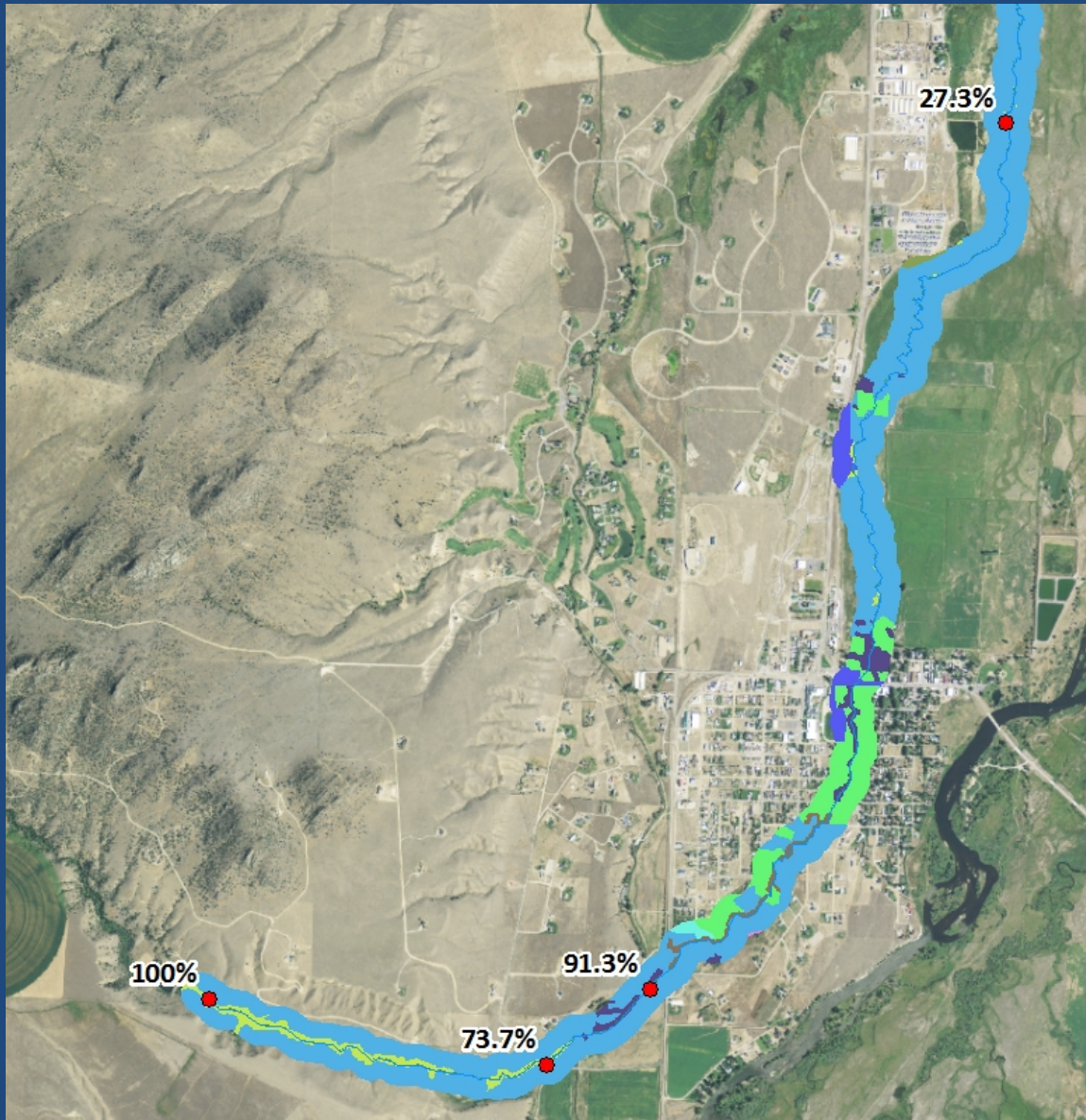


Field Data

- Continuous Temperature Monitoring
- Stream Flow
- Shade
- Riparian Condition



Vegetation Mapping



- Basic vegetation categories
- Field sites

Riparian Vegetation Proxy

- Experience with QUAL2K models shows shade and flow are the primary variables
- Shade is easily observed and measured
- Increased riparian shade is the most attainable improvement

Temperature TMDLs and Allocations

In lieu of expressing allocations based on numeric temperatures or thermal loads, the TMDL and allocations are expressed via conditions that, if met, would comply with the temperature standard.

- Improve riparian conditions to improve shade where riparian health is diminished: % increased shade
- Improve width-depth relationships where stream is overwidened (sediment/habitat connection)

Sediment, Habitat, Temperature

- These impairments are commonly related
- Common factors include:
 - Stream form & function
 - Riparian health



Lower Madison River

- Sediment and temperature impairments
- Dam-controlled river
- No TMDL development in this project

Questions?



TMDL Implementation:

Tool that can be used to determine which areas to prioritize for restoration efforts

- Identified pollutant causes
- Identified pollutant sources
 - Load reductions needed
- Potential conservation practices and BMPs

Watershed Restoration Planning

A WRP is a tool developed and designed by a watershed group as a guide in planning for and implementing restoration activities.

EPA Guidance: 9 Minimum elements

1. Identify causes and sources of pollution
2. Estimate pollutant loading and expected load reductions
3. Describe management measures to achieve load reductions
4. Estimate amounts of technical and financial assistance needed
5. Develop an information/education component
6. Create a schedule for implementing management measures
7. Describe interim, measurable milestones
8. Identify indicators to measure progress over time
9. Create a monitoring component

319 Funding Program

\$900,000 available annually

\$300,000 maximum award

40% match

- Eligibility
 - Be a governmental entity or a nonprofit organization
 - Have liability insurance
- Project Requirements
 - Address nonpoint source pollution
 - Address impairments on Montana's list of Impaired Waters
 - Implement projects or activities in a WRP

Projects:

Missouri River



Riparian fencing with
grazing management
plan

Bioengineered Streambank Restoration



Rye Creek



Stream restoration with channel re-meandering



Ruby River



Questions?



Next Steps

- Complete source assessments and draft the TMDL document
- Stakeholder review and comment on draft document
- Advisory group meeting in Ennis during the review period
- DEQ will review comments and make document edits



Advisory Group Feedback

- Did we capture all of the potential pollutant sources?
- Is information on current and historical land management practices accurate?
- Available data we missed?
- Provide information and experience on improving land management practices in the area

DEQ's Data & Assessment Records

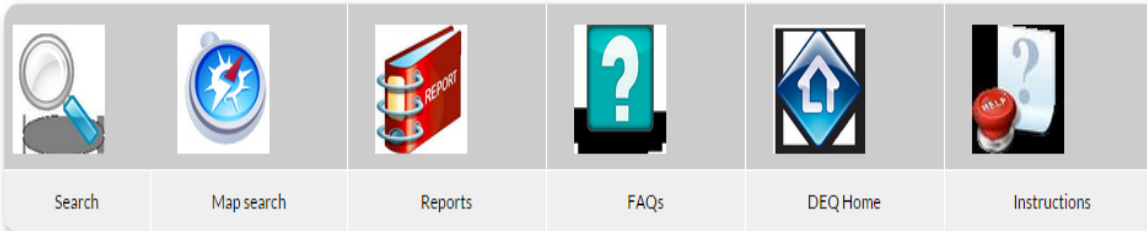
Montana's Clean Water Act Information Center

[Acronyms](#) | [Public Comment](#)

Welcome To CWAIC

2016 303(d)/305(b) Water Quality Call For Data

Welcome to the Montana Clean Water Act Information Center (CWAIC). Here you will find information about the quality of Montana's rivers, streams, lakes and wetlands in relation to Montana's Water Quality Standards. CWAIC displays the results of water quality assessments derived from available water monitoring data and information. CWAIC also provides access to Montana's Water Quality Integrated Report (305b & 303d), public comment submittal form, and online mapping tools. CWAIC does not provide access to the raw water quality monitoring data and information used in making assessments. **For best results use IE 11+, Firefox or Chrome.**



cwaic.mt.gov

www.epa.gov/storet



Where to get data? (STORET)

Public Comment Process

- Typically a 30-day public comment period
- Public meeting will be held in Ennis during the public comment period
- DEQ will prepare responses to public comments
- Final document submittal to EPA expected by early next year
- EPA approval and final document publication by DEQ

Questions & Additional Discussion